

1 ELIZABETH P. EWENS (SB #213046)
2 elizabeth.ewens@stoel.com
3 MICHAEL B. BROWN (SB #179222)
4 michael.brown@stoel.com
5 WHITNEY A. BROWN (SB #324320)
6 whitney.brown@stoel.com
7 STOEL RIVES LLP
8 500 Capitol Mall, Suite 1600
9 Sacramento, CA 95814
10 Telephone: 916.447.0700
11 Facsimile: 916.447.4781

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12 Attorneys for
13 CITY OF ONTARIO

14 SUPERIOR COURT OF THE STATE OF CALIFORNIA
15 COUNTY OF SAN BERNARDINO

16 CHINO BASIN MUNICIPAL WATER
17 DISTRICT,
18
19 Plaintiff,
20
21 v.
22 CITY OF CHINO, et al.,
23
24 Defendants.

CASE NO. RCVRS 51010

ASSIGNED FOR ALL PURPOSES TO
HONORABLE GILBERT G. OCHOA

**MEMORANDUM OF POINTS AND
AUTHORITIES IN SUPPORT OF CITY
OF ONTARIO’S MOTION
CHALLENGING WATERMASTER’S
NOVEMBER 17, 2022
ACTIONS/DECISION TO APPROVE
THE FY 2022/2023 ASSESSMENT
PACKAGE**

Date: March 21, 2023
Time: 9:00 a.m.
Dept: S24

TABLE OF CONTENTS

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

I. INTRODUCTION 4

II. FACTUAL BACKGROUND 6

 A. Basin Adjudication, the Court’s Continuing Jurisdiction, and the Watermaster Approval Process 6

 B. Development of the DYY Program 7

 C. Watermaster’s Assessment of Produced Water: Then and Now 8

III. STANDARD OF REVIEW 10

IV. ARGUMENT 10

 A. Watermaster Failed to Comply With the Performance Criteria for the DYY Program Detailed in Exhibit G 10

 B. Watermaster’s Failure to Assess Stored Water is Inconsistent With the 197811 Judgment and Subsequent Court Orders 11

 1. Watermaster’s actions confirm that all water produced must be assessed 13

 2. Assessing all water does not amount to “double counting” 13

 3. Excluding DYY water when calculating parties’ individual assessments improperly shifted responsibility for those payments to Ontario 14

 C. Watermaster Failed to Provide Notice Regarding the 2019 Letter Agreement and Failed to Comply With the Mandatory Watermaster Approval Process 14

V. CONCLUSION 15

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

TABLE OF AUTHORITIES

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Dow v. Honey Lake Valley Res. Conservation Dist.
(2021) 63 Cal.App.5th 901 10

Hi-Desert Cnty. Water Dist. v. Blue Skies Country Club, Inc.
(1994) 23 Cal.App.4th 1723 12

1 MEMORANDUM OF POINTS AND AUTHORITIES

2 I. INTRODUCTION

3 City of Ontario (“Ontario”) files this challenge to Chino Basin Watermaster’s
4 (“Watermaster”) November 17, 2022 decision to approve the Fiscal Year 2022/2023 Assessment
5 Package (“FY 22/23 Assessment Package”).¹ The FY 22/23 Assessment Package purports to
6 exclude from assessment water produced from Chino Basin (the “Basin”) by certain parties as part
7 of the Dry Year Yield Program (the “DYY Program”).

8 The FY 22/23 Assessment Package is legally invalid for three independent reasons. The
9 first two assume that the 2019 Letter Agreement is valid and in effect, consistent with this Court’s
10 November 3, 2022 Order on Ontario’s Challenge to the FY 2021/2022 Assessment Package. The
11 third argument is similar to Ontario’s prior Challenge but is raised to preserve Ontario’s issues as
12 they relate to Ontario’s new challenge to the FY 2022/2023 Assessment Package while the Court’s
13 November 3, 2022 Order is pending on appeal.

14 First, Watermaster’s decision to exclude groundwater produced from the DYY Program
15 storage account (“DYY water”) flouts the requirements set forth in this Court’s 1978 Judgment as
16 well as in subsequent court orders and agreements that govern Basin operation. Those governing
17 agreements and orders specify that *all* water produced in the Basin must be assessed; they do not
18 distinguish between different types of water (*e.g.*, native water, stored water, and supplemental
19 water) for the purpose of assessment, nor do they suggest that Watermaster may permissibly
20 circumvent its obligation to assess all water produced, regardless of type. Indeed, Watermaster’s
21 own actions only underscore that produced water has always been assessed. Importantly, the 2019
22 Letter Agreement contains *no* terms relating to assessments. Accordingly, there is no basis for
23 Watermaster to interpret the 2019 Letter Agreement as throwing out or overriding those portions
24 of the Judgment addressing what production is assessed. Watermaster’s decision not to assess DYY
25 water has, and continues to, result in a windfall for interested parties Fontana Water Company

26 ///

27 _____
28 ¹ Under Paragraph 31(c) of the Judgment, a party to the Judgment seeking to challenge an action or
decision of the Watermaster Board has 90 days in which to file a motion to challenge such action.

1 (“FWC”) and Cucamonga Valley Water District (“CVWD”) and has required Ontario and others
2 to pay substantially more than their fair share in assessments.²

3 Second, operation of the DYY Program requires compliance with certain performance
4 criteria, detailed in Exhibit G to the 2003 Groundwater Storage Program Funding Agreement
5 (“Funding Agreement”). The Funding Agreement, including Exhibit G, was approved by the Court
6 in 2003. The 2019 Letter Agreement specifically references and includes Exhibit G within its
7 terms, and while the 2019 Letter Agreement purported to amend Exhibit G’s groundwater
8 performance criteria (e.g., making groundwater production out of the DYY Program voluntary,
9 thus permitting parties to voluntarily increase groundwater pumping), the 2019 Letter Agreement
10 did *not* mention, amend, or change Exhibit G *as it pertains to imported water performance criteria*
11 *that require a shift off of imported water deliveries*. For the 2021/22 fiscal year, upon which the
12 FY 22/23 Assessment Package is based, both CVWD and FWC failed to comply with the Exhibit
13 G imported water performance criteria. In doing so, they overclaimed their DYY production
14 amounts and financially benefited from a corresponding reduction in the amount of their total
15 assessed groundwater production to the detriment of other parties, including Ontario, who were
16 required to absorb the financial difference in assessments.

17 Third, Watermaster’s approval of the FY 22/23 Assessment Package is unenforceable
18 because it was adopted in reliance on a 2019 Letter Agreement that purported to make material
19 changes to the DYY Program without notice to the parties and without following the mandated
20 approval process for such changes, which ordinarily includes vetting through pool committees
21 (which develop policy recommendations for the administration of particular groups of parties with
22 similar water rights within the Basin), an advisory committee (which is charged with making
23 recommendations, reviewing, and acting upon decisions made by Watermaster), and the
24 Watermaster Board. Having failed to provide the requisite notice and having bypassed court-
25 mandated procedure, Watermaster lacked the authority to enforce the 2019 Letter Agreement and,
26 correspondingly, to approve the cost-shifting within the FY 22/23 Assessment Package.

27 _____
28 ² FWC and CVWD are interested parties because Watermaster allowed these agencies to draw
unassessed DYY water in violation of the Judgment and subsequent court orders and agreements.

1 This Court performs an essential role through its continuing jurisdiction by ensuring that all
2 parties to the Judgment, including Watermaster, play by the rules. Watermaster has not done so
3 here. Accordingly, Ontario respectfully requests that this Court grant its challenge and issue an
4 order: (1) directing Watermaster to implement the DYY Program in a manner consistent with the
5 Judgment and court orders, including both as it relates to the assessment of groundwater production
6 and compliance with the Exhibit G performance criteria; (2) directing Watermaster to comply with
7 the Watermaster Approval Process as it pertains to the DYY Program and any proposed
8 amendments thereto;³ (3) correcting and amending the FY 22/23 Assessment Package to assess
9 water produced from the DYY Program; and (4) invalidating the 2019 Letter Agreement.

10 **II. FACTUAL BACKGROUND**

11 What follows is a brief summary of the history and context of this nearly 50-year-old basin
12 adjudication. For a more detailed factual background, Ontario respectfully refers this Court to its
13 Combined Reply, filed on May 27, 2022 (the “Combined Reply”), at pages 9-24.⁴

14 **A. Basin Adjudication, the Court’s Continuing Jurisdiction, and the** 15 **Watermaster Approval Process**

16 In 1978, this Court entered a judgment (the “Judgment”) that imposed an efficient and
17 equitable plan for the management of groundwater resources in the Basin.⁵ (RJN, Ex. 1.) The
18 Judgment adjudicated rights to groundwater and storage capacity in the Basin and authorized
19 Watermaster to “administer and enforce the provisions of [the] Judgment and any subsequent
20

21 ³ While Ontario recognizes that the Court addressed arguments concerning the Watermaster
22 Approval Process and the 2019 Letter Agreement in Ontario’s challenge to the FY 2021/2022
23 Assessment Package, that Order currently is pending on appeal. (Declaration of Elizabeth P. Ewens
24 (“Ewens Decl.”), ¶¶ 4-5.) Those arguments, therefore, are raised herein for the purposes of
25 preserving Ontario’s claims as they relate to its challenge to the FY22/23 Assessment Package.

26 ⁴ The full title of this May 27, 2022 filing is “City of Ontario’s Combined Reply to the Oppositions
27 of Watermaster, Fontana Water Company and Cucamonga Valley Water District, and Inland
28 Empire Utilities Agency to Applications for an Order to Extend Time Under Paragraph 31(c) of the
29 Judgment, to Challenge Watermaster Action/Decision on November 18, 2021 to Approve the FY
30 2021/2022 Assessment Package or Alternatively, City of Ontario’s Challenge.” (See Request for
31 Judicial Notice (“RJN”), Ex. 57.) As noted herein, the ruling on the FY 2021/2022 Assessment
32 Package challenge is currently pending on appeal. (Ewens Decl., ¶¶ 4-5.)

33 ⁵ The Court’s entry of the Judgment followed trial and a stipulation among the majority of parties.
34 (RJN, Ex. 1 at ¶ 2.)

1 instructions or orders of the Court hereunder.” (*Id.* at ¶ 16.) The Court was careful, however, to
2 reserve to itself “[f]ull jurisdiction, power and authority” as to “all matters contained” in the
3 Judgment. (*Id.* at ¶ 15.) Thus, Watermaster’s authorities and duties were expressly restricted and
4 made “[s]ubject to the continuing supervision and control of the Court.” (*Id.* at ¶ 17.)

5 Over time, the Judgment has been amended and refined by subsequent agreements as well
6 as court orders. Together, these agreements and orders govern Watermaster’s actions, both
7 procedurally and substantively. For example, the Judgment provides that Watermaster may take
8 “discretionary action” only upon the recommendation or advice of an advisory committee. (RJN,
9 Ex. 1 at ¶ 38(b)[2].) And groundwater storage agreements must proceed through a prescribed
10 approval process that first requires Watermaster to obtain the Court’s approval of the agreements.
11 (*Id.*, Ex. 3 at p. 12 fn. 8.)

12 **B. Development of the DYY Program**

13 The DYY Program was borne out of a groundwater storage program funding agreement in
14 2003 (the “2003 Funding Agreement”). The 2003 Funding Agreement provided that Metropolitan
15 Water District (“Metropolitan”) could store up to 100,000 acre feet (“AF”) of water that it imported
16 from the Colorado River, among other sources. (RJN, Ex. 8 at p. 6.) The 2003 Funding Agreement
17 further allowed that, during dry years, Metropolitan could direct participating agencies (including
18 the Inland Empire Utilities Agency (“IEUA”) and Three Valleys Municipal Water District
19 (“TVMWD”)) to pump up to 33,000 AF of that stored water rather than using the same amount of
20 surface water.⁶ (*Id.* at ¶ I(J).) The details of how participating agencies would pump stored water,
21 including specific performance criteria regarding reductions in imported water deliveries, were
22 provided for in an attachment to the 2003 Funding Agreement (“Exhibit G”). (*Id.* at 6; see *id.*, Ex.
23 G.) Ultimately, Exhibit G, which remains in full force and effect, ensures a balanced formula: it
24 calls for the reduction of imported water deliveries and the corresponding replacement of water that
25 has been imported with stored Basin groundwater. The 2003 Funding Agreement, including
26 Exhibit G, was approved through the prescribed Watermaster approval process (the “Watermaster
27

28 ⁶ The unused surface water flow to Metropolitan to supply its surface-water needs during a drought.

1 Approval Process”), which involved consideration by pool committees, advisory committees, and
2 the Watermaster Board. (RJN, Ex. 11; Declaration of Courtney Jones (“Jones Decl.”), ¶¶ 9-14, Ex.
3 3.) Subsequent amendments that sought to make material changes to the 2003 Funding Agreement
4 similarly were adopted only after full consideration through the Watermaster Approval Process.

5 The 2003 Funding Agreement was ultimately approved by court order on June 5, 2003,
6 which recognized that the DYY Program “cannot be undertaken” until and unless “Watermaster
7 and this Court approve the Local Agency Agreements and Storage and Recovery Application, or
8 some equivalent approval process is completed.” (RJN, Ex. 9 at 3:18-25.) The court’s order also
9 provided that storage and recovery programs should “provide broad mutual benefits to the parties
10 to the Judgment.” (*Id.* at 2:1.)

11 Consistent with the 2003 Court Order, Local Agency Agreements were executed between
12 IEUA, TVMWD, and their member agencies.⁷ (RJN, Exs. 10-12; Jones Decl., ¶ 15.) A subsequent
13 court order in 2004 reviewed and approved a DYY storage agreement submitted by the
14 Watermaster. (See RJN, Ex. 15.) The 2004 Court Order again emphasized that the DYY Program
15 should “provide broad mutual benefits to the parties to the Judgment” and prohibited Watermaster
16 from approving any plan “that will have a substantial adverse impact on other producers.” (*Id.* at
17 2-3.) It further stated that “no use shall be made of the storage capacity of Chino Basin except
18 pursuant to written agreement with Watermaster” and reiterated that the approval of storage
19 agreements must occur through the formal Watermaster Approval Process. (*Id.* at 3-4.)
20 Importantly, neither the 2003 Court Order nor the 2004 Court Order amended the Judgment nor its
21 key principle that all water produced from the Basin must be assessed.

22 **C. Watermaster’s Assessment of Produced Water: Then and Now**

23 Until very recently, all water produced in the Basin was assessed consistent with the terms
24 of the Judgment. The amount that each party is assessed is principally based on the amount of its
25 individual groundwater production. (RJN, Ex. 1 at ¶ 53.) Indeed, the Judgment defines “produced”

26 _____
27 ⁷ The member agencies are CVWD, City of Pomona, City of Chino Hills, City of Chino, Monte
28 Vista Water District, Ontario, City of Upland, and Jurupa Community Services District via
Ontario. (Jones Decl., ¶ 15.) Opposing Party FWC does *not* have a Local Agency Agreement.
(*Id.*, ¶ 17.)

1 groundwater in the broadest possible terms: “to pump or extract ground water from Chino Basin.”
2 (*Id.* at ¶ 4(q), (s).) Under the Watermaster Rules and Regulations, uniform assessment of
3 production is mandatory, and there is no exception for water produced from the DYY Program.
4 (*Id.*, Ex. 2 at art. IV, § 4.1, see also *id.*, Ex. 1 at ¶ 53.)

5 Watermaster failed to comply with these basic tenets of the Judgment in the 2022/23
6 Assessment Packages. Relying on its interpretation of the 2019 Letter Agreement⁸ that was
7 adopted outside of the required Watermaster Approval Process and without notice to all parties (see
8 Combined Reply at pp. 16-20 (RJN, Ex. 57)), Watermaster excluded DYY water when calculating
9 the parties’ individual assessments. In other words, Watermaster failed to count DYY water as
10 “produced” water for purposes of calculating assessments, in contravention of the Judgment and
11 subsequent court orders.

12 This injury was compounded in the 2022/23 assessment year as a result of Watermaster’s
13 failure to enforce the Exhibit G performance criteria as it pertains to the use of imported water. As
14 detailed further herein, in failing to comply with the Exhibit G performance criteria, both CVWD
15 and FWC overclaimed their DYY production thus exempting additional water from production
16 assessments. CVWD shifted off of imported water by only 13,915 AF but claimed DYY production
17 in the amount of 17,912 AF, thus overclaiming 4,000 AF of DYY production. For its part, FWC,
18 which does not even have a Local Agency Agreement authorizing its participation in the DYY
19 Program, shifted off of imported water by only 1,718 AF but claimed DYY production in the
20 amount of 5,000 AF, thus overclaiming the difference of 3,282 AF. This shift off of imported water
21 is fundamental to the DYY conjunctive use program; it is mandatory under the terms of 2003 Court
22 Order adopting the Exhibit G performance criteria, and was left unchanged by the 2019 Letter
23 Agreement that explicitly incorporates and references Exhibit G. (RJN, Exs. 12, 41.)

24 Watermaster’s decision not to enforce the Exhibit G performance criteria resulted in a
25 windfall to interested parties CVWD and FWC, and a dramatically higher assessment for Ontario.
26 (Jones Decl., ¶ 17.)

27
28 ⁸ See RJN, Ex. 34.

1 **III. STANDARD OF REVIEW**

2 “Under paragraph 31 of the Judgment[,] the Court’s review of any Watermaster action or
3 decision is ‘de novo.’” (RJN, Ex. 9 at 4:2-3.) “Watermaster’s findings, if any, may be received in
4 evidence at the hearing but shall not constitute presumptive or prima facie proof of any fact in
5 issue.” (*Id.* at 4:3-5.) Thus, “the Court looks at the evidence anew.” (*Id.* at 4:7.) Where the issue
6 presented is whether the Watermaster properly interpreted a judgment or decree, courts exercise
7 their independent judgment and apply de novo review. (*Dow v. Honey Lake Valley Res.*
8 *Conservation Dist.* (2021) 63 Cal.App.5th 901, 911.)

9 **IV. ARGUMENT**

10 **A. Watermaster Failed to Comply With the Performance Criteria for the DYY**
11 **Program Detailed in Exhibit G**

12 The DYY Program is a conjunctive use program specifically designed maximize the
13 flexibility and reliability of water supplies through the coordinated management and use of surface
14 water and groundwater resources, and to replace imported water supplies with groundwater during
15 dry years. To that end, the DYY Program and its implementing orders and agreements provide
16 explicit performance targets for the reduction of imported water deliveries and corresponding
17 increases in local groundwater pumping or, put another way, shifts off of imported water and onto
18 groundwater production from DYY Program storage accounts in certain years. The Exhibit G
19 performance criteria detail the manner in which roll-off from imported water supplies and
20 corresponding use of DYY Program water work together, and fundamentally ensure that an agency
21 can only claim DYY credit equal to their shift off of imported water. (Jones Decl., ¶ 14.)

22 In the year at issue, Watermaster did not require CVWD and FWC to comply with the
23 Exhibit G performance criteria as they pertain to required shifts off of imported water supplies and
24 onto groundwater production from the DYY Program. In the 2022/23 assessment year (production
25 year 2021/22), CVWD reduced its used of imported water by 13,915 AF but claimed DYY
26 production amounts of 17,912 AF—an imbalance and overclaiming of 4,000 AF of DYY
27 production. (Jones Decl., ¶ 65.) For its part, in the same year, FWC rolled off of imported water
28 by only 1,718 AF but claimed DYY production amounts of 5,000 AF—an imbalance and

1 overclaiming of 3,282 AF of DYY production. (*Id.*, ¶ 66.) As addressed more fully, below, because
2 Watermaster has taken the position that DYY Program production is exempt from assessments, the
3 additional 4,000 AF of DYY production claimed by CVWD and extra 3,282 AF of DYY production
4 claimed by FWC, in violation of the Exhibit G performance criteria, exempts that additional water
5 from otherwise authorized production assessments. It is a windfall. And it is a windfall at the
6 expense of other parties, like Ontario, who are required to make up the difference. (*Id.*, ¶ 67.)

7 While Watermaster has taken the position DYY Program water is not assessed, and that the
8 2019 Letter Agreement somehow was legally sufficient to materially alter the Judgment and other
9 Court orders, this much is clear: the 2019 Letter Agreement explicitly incorporated the Exhibit G
10 performance criteria that CVWD and FWC now have violated. (Jones Decl., ¶ 35.) While the 2019
11 Letter Agreement allowed parties to pump over the groundwater baseline as defined in Exhibit G,
12 the 2019 Letter Agreement is silent as to all other aspects of the Exhibit G performance criteria and
13 does nothing to amend or modify the imported water criteria contained in Exhibit G. While, as
14 detailed below, the validity and legal effect of the 2019 Letter Agreement is very much in dispute,
15 even if, *arguendo*, the 2019 Letter Agreement is valid, CVWD and FWC violated both the terms
16 of the 2019 Letter Agreement and the 2003 Order adopting the Exhibit G performance criteria when
17 they claimed amounts of DYY production that exceeded the corresponding amount of their shift
18 off of imported water.

19 **B. Watermaster's Failure to Assess Stored Water is Inconsistent With the 1978**
20 **Judgment and Subsequent Court Orders**

21 The Judgment requires that Watermaster assess all water produced from the Basin.
22 Accordingly, waiving assessments for the DYY Program would require a Judgment amendment or
23 explicit instructions from the Court for an exception for DYY production. Neither of these has
24 happened and thus Watermaster must comply with the Judgment in assessing DYY production.
25 Further, neither the 2003 nor 2004 DYY Court Orders can be interpreted by Watermaster in a
26 manner that is inconsistent with the Judgment. Ultimately, the terms of the Judgment prevail.

27 Managing the Basin is costly. To defray some of the costs, the Judgment and subsequent
28 agreements make clear that all water produced must be assessed. According to the Judgment, the

1 amount that each party is assessed is “based upon *production*.” (RJN, Ex. 1 at ¶ 53 (emphasis
2 added).) The Judgment and other governing documents define groundwater production subject to
3 assessment in very broad terms. The Judgment, for example, does not distinguish between different
4 types of water produced. Instead, it defines “Produce or Produced” broadly as “[t]o pump or extract
5 ground water from Chino Basin” and “Production” as “[a]nnual quantity, stated in acre feet, of
6 water produced.” (*Id.* at ¶ 4(q), (s).) Similarly, the Judgment does not limit Watermaster’s ability
7 to assess production. (Jones Decl., ¶ 41; RJN, Ex. 1 at ¶ 51 [“Production assessments, on whatever
8 bases, may be levied by Watermaster pursuant to the pooling plan adopted for the applicable
9 pool.”].) The Watermaster Rules and Regulations, in turn, provide that “Watermaster *shall* levy
10 assessments against the parties . . . based upon Production during the preceding Production period.
11 The assessments shall be levied by Watermaster pursuant to the pooling plan adopted for the
12 applicable pool.”⁹ (RJN, Ex. 2 at art. IV, § 4.1 (emphasis added).) And the Appropriative Pooling
13 Plan provides that “[c]osts of administration of [the Appropriative] pool and its share of general
14 Watermaster expense shall be recovered by a uniform assessment applicable to *all* production
15 during the preceding year.” (Jones Decl., ¶ 42 (emphasis added).) The governing documents, in
16 other words, require that all water produced must be assessed. (See generally *Hi-Desert Cnty.*
17 *Water Dist. v. Blue Skies Country Club, Inc.* (1994) 23 Cal.App.4th 1723, 1737 [rejecting
18 watermaster’s attempt to “palpably ignore[] the rights of defendant as defined in” an earlier
19 judgment and instead trying to “extract money from defendant to pay for . . . supplemental water
20 in direct violation of the terms of such judgment”].)

21 To be sure, the Judgment distinguishes between native groundwater, stored groundwater,
22 and supplemental water for some purposes.¹⁰ Paragraph 11, for example, provides that ground

23
24 ⁹ The Watermaster Rules and Regulations allow for limited assessment adjustments, but the
25 exceptions do not apply to water produced through the DYY Program. (RJN, Ex. 2 at art. IV, § 4.4;
26 Jones Decl., ¶ 44.)

26 ¹⁰ The Judgment defines “Basin Water” as ground water within Chino Basin that is subject to the
27 Judgment, excluding stored water. (RJN, Ex. 1, at ¶ 4(d).) “Stored Water,” in turn, is defined as
28 “[s]upplemental water held in storage . . . for subsequent withdrawal and use pursuant to agreement
with Watermaster.” (*Id.* at ¶ 4(aa).) And “Ground Water” is “[w]ater beneath the surface of the
ground and within the zone of saturation, i.e., below the existing water table.” (*Id.* at ¶ 4(h).)

1 water storage capacity that is not used for storage or regulation of Basin Water can be used for
2 storage of “supplemental water,” pursuant to Watermaster’s control and regulation. But
3 Paragraph 11 does not suggest that different kinds of water can be assessed differently. Similarly,
4 Paragraph 14 prohibits the parties from “storing supplemental water in Chino Basin for
5 withdrawal,” except pursuant to a written agreement with Watermaster and in accordance with
6 Watermaster regulations. (RJN, Ex. 1 at ¶ 14.) This paragraph does not provide that such
7 “supplemental water” (or any other type of water) should not be assessed. Finally, Paragraph 13
8 prohibits parties from “producing ground water” in certain amounts but has nothing to say about
9 whether the water produced should be assessed. Put simply, the 1978 Judgment’s injunctions on
10 producing ground water or storing supplemental water do not require or even suggest that
11 supplemental water should be exempt from assessment. And nothing in subsequent agreements or
12 court orders alters Watermaster’s obligation to assess all water that is produced.

13 **1. Watermaster’s actions confirm that all water produced must be**
14 **assessed**

15 Consistent with the governing documents’ mandate that all water produced must be
16 assessed, Watermaster consistently assessed all water until suddenly reversing course. For
17 example, Watermaster assessed FWC’s production of supplemental water in assessment year
18 2021/22. (Jones Decl., ¶ 46; RJN, Ex. 53.) Watermaster also assessed imported water. (See Jones
19 Decl., ¶ 47; RJN, Ex. 53.) Finally—and crucially—Watermaster assessed DYY Program water in
20 production years 2002/03 through 2010/11 during the first cycle of the DYY Program. (Jones
21 Decl., ¶ 49; RJN, Exs. 44-52.) Watermaster’s own actions establish that until very recently, all
22 water produced was assessed, and there has been no legal rationale given for the change in course.

23 **2. Assessing all water does not amount to “double counting”**

24 In its opposition to Ontario’s challenge to Watermaster’s previous (2021/22) Assessment
25 Package, FWC and CVWD have insisted that assessing all water produced would amount to a
26 “double administration charge” for the pumping of DYY Program water. This argument is hard to
27 take seriously. A San Francisco resident who pays a toll each time she crosses the Bay Bridge is
28 not thereby exempt from paying other city taxes, because the taxes or assessments have entirely

1 different purposes. The same concept applies here: Entities participating in the DYY Program are
2 assessed administrative surcharges for the specific purpose of defraying the administrative costs of
3 running the DYY Program. Assessments of produced water, by contrast, underwrite Basin
4 operations as a whole. (RJN, Ex. 1 at ¶¶ 53-54.)

5 Further, crediting FWC and CVWD’s position would invite gamesmanship. Water
6 suppliers could manipulate their records concerning the “type” of water they take to avoid paying
7 administrative surcharges like those the DYY Program assesses. By “coloring the water something
8 else”—*i.e.*, by stating that they took 2,500 AF of recycled water rather than DYY water, or the
9 reverse—parties like FWC and CVWD can circumvent fees and improperly shift costs to others.

10 **3. Excluding DYY water when calculating parties’ individual**
11 **assessments improperly shifted responsibility for those payments to**
12 **Ontario**

13 By declining to assess water produced through the DYY Program in the FY 22/23
14 Assessment Package, Watermaster has repeated the same error it made the 2021/22 Assessment
15 Package. As a result, Watermaster allowed CVWD and FWC to circumvent their financial
16 responsibilities. While CVWD is only entitled to take 11,353 AF of DYY Program production per
17 year per its Local Agency Agreement, it claimed 17,912 AF, and was not assessed on the full
18 amount. And while FWC does not have a Local Agency Agreement at all, it was allowed to claim
19 5,000 AF of DYY Program Production. Watermaster’s failure to assess any DYY production
20 resulted in cost-shifting to other parties, including an additional \$693,964 added financial burden
21 on Ontario. (Jones Decl., ¶ 67.) Watermaster’s decision not to assess all water produced
22 contravenes the Judgment and this Court’s 2003 and 2004 orders, which emphasize that the DYY
23 Program must “provide broad mutual benefits to the parties to the Judgment.” (RJN, Ex. 9 at pp. 4-
24 6; *Id.*, Ex. 14 at p. 2.) An agreement that benefits only a few (CVWD and FWC) at the expense of
25 many contravenes that directive. And it contravenes case law holding that parties to a stipulated
26 judgment cannot unilaterally revise that judgment.

27 **C. Watermaster Failed to Provide Notice Regarding the 2019 Letter Agreement**
28 **and Failed to Comply With the Mandatory Watermaster Approval Process**

Aside from the Watermaster’s legally erroneous understanding of the Judgment and other

1 governing documents, its approval of the FY 22/23 Assessment Package is unenforceable for a
2 second, independent reason. The Judgment and subsequent court orders prescribe both procedural
3 and substantive requirements relating to proposed Watermaster actions. In 2015, a proposed
4 amendment to the 2003 Funding Agreement (“Amendment 8”) sought to make material changes to
5 the DYY Program, including changes to the parties’ performance criteria in Exhibit G. (RJN,
6 Ex. 16 at Ex. G.) Under the Judgment and court orders, Amendment 8 had to make its way through
7 the formal Watermaster Approval Process before it could be adopted, a process that involved
8 recommendations for approval by the pool and advisor committees tasked with assisting the
9 Watermaster in the performance of its duties under the Judgment. By contrast, the 2019 Letter
10 Agreement—which modified the DYY Program to allow for water to be recovered outside of local
11 agency agreements without a corresponding change or reduction in imported water supplies—was
12 not approved through the mandated Watermaster Approval Process, nor was notice of the proposed
13 changes provided to all parties as required under the Judgment. (See Jones Decl., ¶¶ 20, 33.)
14 Ontario incorporates by reference its arguments challenging the validity of the 2019 Letter
15 Agreement, which were made in its challenge to the Watermaster’s 2021/22 Assessment Package,
16 and which are now pending on appeal. (See Combined Reply at pp. 28-33 (RJN, Ex. 57).) For the
17 same reasons, the Watermaster lacked the authority to enact the FY 22/23 Assessment Package. At
18 the very least, if Watermaster wanted to make a change of this magnitude, it was obligated to
19 provide Ontario notice and an opportunity to be heard. (See RJN, Ex. 57.)

20 **V. CONCLUSION**

21 For the foregoing reasons, Ontario respectfully requests that the Court grant its challenge
22 and issue an order: (1) directing Watermaster to implement the DYY Program in a manner
23 consistent with the Judgment and subsequent agreements and court orders, including Exhibit G;
24 (2) directing Watermaster to comply with the Watermaster Approval Process; (3) correcting and

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1 amending the FY 22/23 Assessment Package to assess water produced from the DYY Program;
2 and (4) invalidating the 2019 Letter Agreement.

3
4 DATED: February 14, 2023

STOEL RIVES LLP

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By: 

ELIZABETH A. EWENS
MICHAEL B. BROWN
WHITNEY A. BROWN
Attorneys for City of Ontario

CHINO BASIN WATERMASTER

Case No. RCVRS 51010

Chino Basin Municipal Water District v. City of Chino, et al.

PROOF OF SERVICE

I declare that:

I am employed in the County of San Bernardino, California. I am over the age of 18 years and not a party to the action within. My business address is Chino Basin Watermaster, 9641 San Bernardino Road, Rancho Cucamonga, California 91730; telephone (909) 484-3888.

On February 15, 2023, I served the following:

1. MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF CITY OF ONTARIO'S MOTION CHALLENGING WATERMASTER'S NOVEMBER 17, 2022 ACTIONS/DECISION TO APPROVE THE FY 2022/2023 ASSESSMENT PACKAGE

BY MAIL: in said cause, by placing a true copy thereof enclosed with postage thereon fully prepaid, for delivery by the United States Postal Service mail at Rancho Cucamonga, California, addresses as follows:

See attached service list: Mailing List 1

BY PERSONAL SERVICE: I caused such envelope to be delivered by hand to the addressee.

BY FACSIMILE: I transmitted said document by fax transmission from (909) 484-3890 to the fax number(s) indicated. The transmission was reported as complete on the transmission report, which was properly issued by the transmitting fax machine.

BY ELECTRONIC MAIL: I transmitted notice of availability of electronic documents by electronic transmission to the email address indicated. The transmission was reported as complete on the transmission report, which was properly issued by the transmitting electronic mail device.

See attached service list: Master Email Distribution List

I declare under penalty of perjury under the laws of the State of California that the above is true and correct.

Executed on February 15, 2023 in Rancho Cucamonga, California.



By: Ruby Favela Quintero
Chino Basin Watermaster

PAUL HOFER
11248 S TURNER AVE
ONTARIO, CA 91761

JEFF PIERSON
2 HEXAM
IRVINE, CA 92603

Ruby Favela Quintero

Contact Group Name: Master Email Distribution List

Categories: Main Email Lists

Members:

Adrian Gomez	agomez@emeraldus.com
Alan Frost	Alan.Frost@dpw.sbcounty.gov
Alberto Mendoza	Alberto.Mendoza@cmc.com
Alejandro R. Reyes	arreyes@sgvwater.com
Alexandria Moore	amoore@cbwm.org
Alexis Mascarinas	AMascarinas@ontarioca.gov
Alfonso Ruiz	alfonso.ruiz@cmc.com
Allen Hubsch	ahubsch@hubschlaw.com
Alma Heustis	alma.heustis@californiasteel.com
Alonso Jurado	ajurado@cbwm.org
Alyssa Coronado	acoronado@sarwc.com
Amanda Coker	amandac@cvwdwater.com
Amer Jakher	AJakher@cityofchino.org
Amy Bonczewski	ABonczewski@ontarioca.gov
Andrew Gagen	agagen@kidmanlaw.com
Andy Campbell	acampbell@ieua.org
Andy Malone	amalone@westyost.com
Angelica Todd	angelica.todd@ge.com
Anna Nelson	atruongnelson@cbwm.org
Anthony Alberti	aalberti@sgvwater.com
April Robitaille	arobitaille@bhfs.com
Art Bennett	citycouncil@chinohills.org
Arthur Kidman	akidman@kidmanlaw.com
Ashok Dhingra	ash@akdconsulting.com
Ben Lewis	benjamin.lewis@gswater.com
Ben Peralta	bperalta@tvmwd.com
Benjamin M. Weink	ben.weink@tetrattech.com
Beth.McHenry	Beth.McHenry@hoferranch.com
Betty Anderson	banderson@jcsd.us
Betty Folsom	bfolsom@jcsd.us
Bill Schwartz	bschwartz@mvwd.org
Bob Bowcock	bbowcock@irmwater.com
Bob DiPrimio	rjdiprimio@sgvwater.com
Bob Feenstra	bobfeenstra@gmail.com
Bob Kuhn	bkuhn@tvmwd.com
Bob Kuhn	bgkuhn@aol.com
Bob Page	Bob.Page@rov.sbcounty.gov
Brad Herrema	bherrema@bhfs.com
Braden Yu	Byu@ci.upland.ca.us
Bradley Jensen	bradley.jensen@cao.sbcounty.gov
Brandi Belmontes	BBelmontes@ontarioca.gov
Brandi Goodman-Decoud	bgdecoud@mvwd.org
Brandon Howard	brahoward@niagarawater.com
Brenda Fowler	balee@fontanawater.com
Brent Yamasaki	byamasaki@mwdh2o.com
Brian Dickinson	bdickinson65@gmail.com
Brian Geye	bgeye@autoclubspeedway.com
Brian Lee	blee@sawaterco.com
Bryan Smith	bsmith@jcsd.us
Carmen Sierra	carmens@cvwdwater.com
Carol Boyd	Carol.Boyd@doj.ca.gov

Carolina Sanchez
Casey Costa
Cassandra Hooks
Chad Blais
Chander Letulle
Charles Field
Charles Moorrees
Chino Hills City Council
Chris Berch
Chris Diggs
Christiana Daisy
Christofer Coppinger
Christopher M. Sanders
Christopher Quach
Christopher R. Guillen
Cindy Cisneros
Cindy Li
City of Chino, Administration Department

csanchez@westyost.com
ccosta@chinodesalter.org
chooks@niagarawater.com
cblais@ci.norco.ca.us
cletulle@jcsd.us
cdfield@att.net
cmoorrees@sawaterco.com
citycouncil@chinohills.org
cberch@jcsd.us
Chris_Diggs@ci.pomona.ca.us
cdaisy@ieua.org
ccoppinger@geoscience-water.com
cms@eslawfirm.com
cquach@ontarioca.gov
cguillen@bhfs.com
cindyc@cvwdwater.com
Cindy.li@waterboards.ca.gov

Courtney Jones
Craig Miller
Craig Stewart
Cris Fealy
Curtis Burton
Dan Arrighi
Dan McKinney
Daniel Bobadilla
Danny Kim
Dave Argo
Dave Crosley
David Aladjem
David De Jesus
David Huynh
Dawn Forgeur
Denise Garzaro
Dennis Mejia
Dennis Williams
Derek Hoffman
Diana Frederick
Ed Means
Edgar Tellez Foster
Eduardo Espinoza
Edward Kolodziej
Elizabeth M. Calciano
Elizabeth P. Ewens
Elizabeth Skrzat
Eric Fordham
Eric Garner
Eric Grubb
Eric N. Robinson
Eric Papathakis
Eric Tarango
Erika Clement

administration@cityofchino.org
cjjones@ontarioca.gov
CMiller@wmwd.com
craig.stewart@wsp.com
cifealy@fontanawater.com
CBurton@cityofchino.org
darrighi@sgvwater.com
dmckinney@douglascountylaw.com
dbobadilla@chinohills.org
dkim@linklogistics.com
daveargo46@icloud.com
DCrosley@cityofchino.org
daladjem@downeybrand.com
ddejesus@tvmwd.com
dhuynh@cbwm.org
dawn.forgeur@stoel.com
dgarzaro@ieua.org
dmejia@ontarioca.gov
dwilliams@geoscience-water.com
dhoffman@fennemorelaw.com
diana.frederick@cdcr.ca.gov
edmeans@roadrunner.com
etellezfoster@cbwm.org
EduardoE@cvwdwater.com
edward.kolodziej@ge.com
ecalciano@hensleylawgroup.com
elizabeth.ewens@stoel.com
ESkrzat@cbwcd.org
eric_fordham@geopentech.com
eric.garner@bbklaw.com
ericg@cvwdwater.com
erobinson@kmtg.com
Eric.Papathakis@cdcr.ca.gov
edtarango@fontanawater.com
Erika.clement@sce.com

Eunice Ulloa	eulloa@cityofchino.org
Eunice Ulloa - City of Chino (eulloa@cityofchino.org)	
	eulloa@cityofchino.org
Evette Ounanian	EvetteO@cvwdwater.com
Frank Yoo	FrankY@cbwm.org
Fred Fudacz	ffudacz@nossaman.com
Fred Galante	fgalante@awattorneys.com
G. Michael Milhiser	Milhiser@hotmail.com
G. Michael Milhiser	directormilhiser@mwd.org
Garrett Rapp	grapp@westyost.com
Gene Tanaka	Gene.Tanaka@bbklaw.com
Geoffrey Kamansky	gkamansky@niagarawater.com
Geoffrey Vanden Heuvel	geoffreyvh60@gmail.com
Gerald Yahr	yahrj@koll.com
Gina Gomez	ggomez@ontarioca.gov
Gina Nicholls	gnicholls@nossaman.com
Gino L. Filippi	Ginoffvine@aol.com
Gracie Torres	gtorres@wmwd.com
Grant Mann	GMann@dpw.sbcounty.gov
Greg Woodside	gwoodside@ocwd.com
Gregor Larabee	Gregor.Larabee@cdcr.ca.gov
Ha T. Nguyen	ha.nguyen@stoel.com
Henry DeHaan	Hdehaan1950@gmail.com
Irene Islas	irene.islas@bbklaw.com
James Curatalo	jamesc@cvwdwater.com
James Jenkins	cnomgr@airports.sbcounty.gov
Janelle S.H. Krattiger, Esq	janelle.krattiger@stoel.com
Janine Wilson	JWilson@cbwm.org
Jasmin A. Hall	jhall@ieua.org
Jason Marseilles	jmarseilles@ieua.org
Jason Pivovaroff	JPivovaroff@wmwd.com
Jayne Joy	Jayne.Joy@waterboards.ca.gov
Jean Cihigoyenetche	Jean@thejclawfirm.com
Jeff Evers	jevers@niagarawater.com
Jeff Mosher	jmosher@sawpa.org
Jeffrey L. Pierson	jpierson@intexcorp.com
Jenifer Ryan	jryan@kmtg.com
Jennifer Hy-Luk	jhyluk@ieua.org
Jeremy N. Jungries	jjungreis@rutan.com
Jesse Pompa	jpompa@jcsd.us
Jessie Ruedas	Jessie@thejclawfirm.com
Jim Markman	jmarkman@rwglaw.com
Jim W. Bowman	jbowman@ontarioca.gov
Jimmy Gutierrez - Law Offices of Jimmy Gutierrez	
	jimmylaredo@gmail.com
Jimmy L. Gutierrez	Jimmy@City-Attorney.com
Jimmy Medrano	Jaime.medrano2@cdcr.ca.gov
Jiwon Seung	JiwonS@cvwdwater.com
Joanne Chan	jchan@wvwd.org
Joao Feitoza	joao.feitoza@cmc.com
Jody Roberto	jroberto@tvmwd.com
Joe Graziano	jgraz4077@aol.com
Joe Joswiak	JJoswiak@cbwm.org

Joel Ignacio	jignacio@ieua.org
John Bosler	johnb@cvwdwater.com
John Harper	jrharper@harperburns.com
John Huitsing	johnhuitsing@gmail.com
John Lopez	jlopez@sarwc.com
John Lopez and Nathan Cole	customerservice@sarwc.com
John Mendoza	jmendoza@tvmwd.com
John Partridge	jpartridge@angelica.com
John Schatz	jschatz13@cox.net
John Thornton	JThorntonPE@H2OExpert.net
Jose A Galindo	Jose.A.Galindo@linde.com
Josh Swift	jmswift@fontanawater.com
Joshua Aguilar	jaguilar1@wmwd.com
Justin Brokaw	jbrokaw@marygoldmutualwater.com
Justin Nakano	JNakano@cbwm.org
Justin Scott-Coe Ph. D.	jscottcoe@mwwd.org
Kaitlyn Dodson-Hamilton	kaitlyn@tdaenv.com
Karen Williams	kwilliams@sawpa.org
Kathleen Brundage	kathleen.brundage@californiasteel.com
Keith Person	keith.person@waterboards.ca.gov
Ken Waring	kwaring@jcsd.us
Kevin O'Toole	kotoole@ocwd.com
Kevin Sage	Ksage@IRMwater.com
kparker@katithewaterlady.com	kparker@katithewaterlady.com
Krista Paterson	Kpaterson@kmtg.com
Kristina Robb	KRobb@cc.sbcounty.gov
Kurt Berchtold	kberchtold@gmail.com
Kyle Brochard	KBrochard@rwglaw.com
Kyle Snay	kylesnay@gswater.com
Laura Mantilla	lmantilla@ieua.org
Laura Roughton	lroughton@wmwd.com
Laura Yraceburu	lyraceburu@bhfs.com
Lauren V. Neuhaus, Esq.	lauren.neuhaus@stoel.com
Lee McElhaney	lmcElhaney@bmklawplc.com
Leon "Ken" Kazandjian	Leon.Kazandjian@cdcr.ca.gov
Linda Jadeski	ljadeski@wwd.org
Liz Hurst	ehurst@ieua.org
Lorena Heredia	lheredia@ieua.org
Mallory Gandara	MGandara@wmwd.com
Manny Martinez	directormartinez@mwwd.org
Marcella Correa	MCorrea@rwglaw.com
Marco Tule	mtule@ieua.org
Maria Ayala	mayala@jcsd.us
Maria Insixiengmay	Maria.Insxiengmay@cc.sbcounty.gov
Maria Mendoza	mmendoza@westyost.com
Maribel Sosa	msosa@ci.pomona.ca.us
Marilyn Levin	marilyn.levin@doj.ca.gov
Mark D. Hensley	mhensley@hensleylawgroup.com
Mark Wiley	mwiley@chinohills.org
Marlene B. Wiman	mwiman@nossaman.com
Martin Cihigoyenetche	marty@thejclawfirm.com
Martin Rauch	martin@rauchcc.com
Martin Zvirbulis	mezvirbulis@sgwater.com

Matthew H. Litchfield	mlitchfield@tvmwd.com
May Atencio	matencio@fontana.org
Melanie Trevino	Mtrevino@jcsd.us
Michael Adler	michael.adler@mcmcn.net
Michael B. Brown, Esq.	michael.brown@stoel.com
Michael Fam	mfam@dpw.sbcounty.gov
Michael Mayer	Michael.Mayer@dpw.sbcounty.gov
Michael P. Thornton	mthornton@tkeengineering.com
Michelle Licea	mlicea@mvwd.org
Mike Gardner	mgardner@wmwd.com
Mike Maestas	mikem@cvwdwater.com
Miriam Garcia	mgarcia@ieua.org
mmarti47@yahoo.com	mmarti47@yahoo.com
Moore, Toby	TobyMoore@gswater.com
MWDProgram	MWDProgram@sdewa.org
Nadia Aguirre	naguirre@tvmwd.com
Natalie Avila	navila@cityofchino.org
Natalie Costaglio	natalie.costaglio@mcmcn.net
Nathan deBoom	n8deboom@gmail.com
Neetu Gupta	ngupta@ieua.org
Nichole Horton	Nichole.Horton@pomona.gov
Nick Jacobs	njacobs@somachlaw.com
Nicole deMoet	ndemoet@ci.upland.ca.us
Nicole Escalante	NEscalante@ontarioca.gov
Noah Golden-Krasner	Noah.goldenkrasner@doj.ca.gov
Paul Deutsch	paul.deutsch@woodplc.com
Paul Hofer	farmerhofer@aol.com
Paul Hofer	farmwatchtoo@aol.com
Paul S. Leon	pleon@ontarioca.gov
Pete Hall	pete.hall@cdcr.ca.gov
Pete Hall	rpetehall@gmail.com
Pete Vicario	PVicario@cityofchino.org
Peter Hettinga	peterhettinga@yahoo.com
Peter Kavounas	PKavounas@cbwm.org
Peter Rogers	progers@chinohills.org
Randy Visser	RVisser@sheppardmullin.com
Rebekah Walker	rwalker@jcsd.us
Richard Anderson	horsfly1@yahoo.com
Richard Rees	richard.rees@wsp.com
Rickey S. Manbahal	smanbahal@wwd.org
Rita Pro	rpro@cityofchino.org
Robert C. Hawkins	RHawkins@earthlink.net
Robert DeLoach	robertadeloach1@gmail.com
Robert E. Donlan	red@eslawfirm.com
Robert Neufeld	robneu1@yahoo.com
Robert Wagner	rwagner@wbecorp.com
Ron Craig	Rcraig21@icloud.com
Ron LaBrucherie, Jr.	ronLaBrucherie@gmail.com
Ronald C. Pietersma	rcpietersma@aol.com
Ruben Llamas	rllamas71@yahoo.com
Ruby Favela	rfavela@cbwm.org
Ryan Shaw	RShaw@wmwd.com
Sam Nelson	snelson@ci.norco.ca.us

Sam Rubenstein	srubenstein@wpcarey.com
Sandra S. Rose	directorrose@mvwd.org
Sarah Foley	Sarah.Foley@bbklaw.com
Scott Burton	sburton@ontarioca.gov
Scott Slater	sslater@bhfs.com
Seth J. Zielke	sjzielke@fontanawater.com
Shawnda M. Grady	sgrady@eslawfirm.com
Sheila D. Brown	sheila.brown@stoel.com
Shivaji Deshmukh	sdeshmukh@ieua.org
Sonya Barber	sbarber@ci.upland.ca.us
Sonya Zite	szite@wmwd.com
SRamirez@kmtg.com	SRamirez@kmtg.com
Stephanie Reimer	SReimer@mvwd.org
Stephen Deitsch	stephen.deitsch@bbklaw.com
Steve Kennedy	skennedy@bmklawplc.com
Steve M. Anderson	steve.anderson@bbklaw.com
Steve Nix	snix@ci.upland.ca.us
Steve Riboli	steve.riboli@sanantoniowinery.com
Steve Smith	ssmith@ieua.org
Steven Andrews Engineering	sandrews@sandrewsengineering.com
Steven Flower	sflower@rwglaw.com
Steven J. Elie	selie@ieua.org
Steven J. Elie	s.elie@mpglaw.com
Steven Popelar	spopelar@jcsd.us
Steven Raughley	Steven.Raughley@isd.sbcounty.gov
Susan Palmer	spalmer@kidmanlaw.com
Sylvie Lee	slee@tvmwd.com
Tammi Ford	tford@wmwd.com
Tariq Awan	Tariq.Awan@cdcr.ca.gov
Tarren Torres	tarren@egoscuelaw.com
Taya Victorino	tayav@cvwdwater.com
Teri Layton	tlayton@sawaterco.com
Terri Whitman	TWhitman@kmtg.com
Terry Catlin	tlcatlin@wfajpa.org
Tim Barr	tbarr@wmwd.com
Tim Kellett	tkellett@tvmwd.com
Tim Moore	tmoore@westyost.com
Timothy Ryan	tjryan@sgvwater.com
Toby Moore	TobyMoore@gswater.com
Tom Barnes	tbarnes@esassoc.com
Tom Bunn	TomBunn@Lagerlof.com
Tom Cruikshank	tcruikshank@linklogistics.com
Tom Dodson (tda@tdaenv.com)	tda@tdaenv.com
Tom Harder	tharder@thomashardercompany.com
Tom McPeters	THMcP@aol.com
Tom O'Neill	toneill@chinodesalter.org
Toni Medell	mmedel@mbakerintl.com
Tony Long	tlong@angelica.com
Toyasha Sebbag	tsebbag@cbwcd.org
Tracy J. Egoscue	tracy@egoscuelaw.com
Van Jew	vjew@wvwd.org
Veva Weamer	vweamer@westyost.com
Victor Preciado	Victor_Preciado@ci.pomona.ca.us

Vivian Castro
Wade Fultz
WestWater Research, LLC
William J Brunick
William McDonnell
William Urena

vcastro@cityofchino.org
Wade.Fultz@cmc.com
research@waterexchange.com
bbrunick@bmbllawoffice.com
wmcdonnell@ieua.org
wurena@emeraldus.com