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SUPERIOR COURT OF THE STATE OF CALIFORNIA
FOR THE COUNTY OF SAN BERNARDINO

CHINO BASIN MUNICIPAL WATER
DISTRICT,

Plaintiff,

vs.

CITY OF CHINO, ET AL.,

Defendants.

Case No: RCVRS 51010

*Assigned for All Purposes to:
Honorable Stanford E. Reichert*

**MOVING PARTIES' REPLY TO
SURREBUTTALS FILED BY THE
APPROPRIATIVE POOL AND THE
AGRICULTURAL POOL**

[Concurrently Filed with Declarations of D.
Crosley, A. Robles, and S. Burton]

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California Constitution, art. XVI, § 614

1 **I. INTRODUCTION AND SUMMARY**

2 The matter pending before the Court is the Motion for Reimbursement of Attorney’s Fees
3 and Expenses Paid to the Agricultural Pool (“Reimbursement Motion”) brought by four Moving
4 Parties: Chino, Ontario, and Monte Vista (i.e., Monte Vista Water District and Monte Vista
5 Irrigation Company). The Reimbursement Motion seeks reimbursement – whether by direct
6 refund, credit, or otherwise – of certain amounts paid for legal expenses incurred by the
7 Agricultural Pool (“Ag Pool”) in two fiscal years for which the Ag Pool failed to establish any
8 entitlement to such expenses. Since early 2020, the Ag Pool has consistently refused all demands
9 to provide its legal invoices for review by moving members of the Appropriative Pool (“AP”), the
10 AP itself, and/or the Court. This refusal continues to the present day, despite the Court’s May 28
11 Order which provides that:

12 “No reasonable person would make a contract that would obligate the person to
13 pay another party’s expenses without limit and without knowledge of the nature of the
expenses

14 “It is fundamentally unfair to compel a party to pay expenses over which the
party has no control and no specific, detailed knowledge.

15 “. . . [T]he Ag Pool and the Appropriative Pool¹ can agree to a determination
16 to about payment of ‘litigation expense.’ The court concludes that they have been
doing this up until the instant motion. The court will only add that **now the dispute
17 has arisen, the procedure should include the Ag Pool providing the Appropriative
Pool with the Ag Pool’s attorney fee bills.** Otherwise, there will be no way for the
18 Appropriative Pool to determine whether the bills fit within the court’s interpretation.
. . .

19 “. . . It is a denial of due process, as well as fundamentally unfair, for a party to
20 be forced to pay a bill that the party has not seen. . . .” (May 28 Order, at ¶¶ 2.B, 2.C,
7, 8.B.III, emphasis added.)

21 According to the Pools’ Joint Statement and Terms of Agreement (“TOA”) filed with the Court,
22 in the absence of supporting documentation nevertheless it is acceptable for individual members
23 of the AP, including objecting parties, to pay more than \$800,000 for Ag Pool legal expenses
24 incurred in two fiscal years 2019-20 and 2020-21. The Moving Parties emphatically disagree.

25
26 _____
27 ¹ “Appropriative Pool” is a defined term “hav[ing] the meaning as used in the Judgment and
28 **shall include all its members**” according to § 1.1(b) of the Peace Agreement. Thus, § 5.4(a)
obligates individual members of the AP. Nothing in the May 28 Order converts the AP into the
“sole obligor” under § 5.4(a), nor could it, given that AP members are the payors of Watermaster
assessments (not the AP), as acknowledged by the AP in its Surrebuttal at page 5.

1 That both Pools jointly seek to require individual AP members to pay large sums to the Ag
2 Pool in the absence of supporting documentation is just one deeply troubling aspect of the TOA
3 and a fatal flaw. The TOA is invalid for numerous additional reasons explained in our prior
4 briefing and summarized herein. Importantly, by attempting to impose the TOA on Moving
5 Parties over their objections, the two Pools have converted a dispute about the Ag Pool’s
6 insistence on a “blank check” interpretation of Section 5.4(a) of the Peace Agreement into an
7 eerily similar dispute in which the two Pools and Watermaster seek new “carte blanche” authority
8 for the AP to govern the contractual rights and interests of parties by majority rule. The efforts of
9 the Pools to impose the TOA on the Moving Parties and foreclose their Reimbursement Motion
10 represents an unprecedented overreach of the Pools’ limited power under the Judgment and its
11 Pooling Plan.

12 For purposes of ruling on the Reimbursement Motion, however, the Court need not
13 determine the outer bounds of the Pools’ authority under the Judgment and Peace Agreement.
14 The only issue before the Court related to the TOA is whether it resolves the Reimbursement
15 Motion. The Moving Parties respectfully submit that the TOA has no such effect for the many
16 reasons explained in prior briefing and herein.

17 The invalidity of the TOA and its inapplicability to the Reimbursement Motion presents
18 no significant challenges for Basin governance going forward. Any entitlement of the Ag Pool to
19 payment of its legal expenses pursuant to Section 5.4(a) of the Peace Agreement can be addressed
20 via the process established by the Court in its May 28 Order. In contrast, imposing the TOA on
21 Moving Parties would usher in a new era of Basin governance by reimagining the Pools as
22 governing bodies with unforeseen super powers to enter into contracts on behalf of their members
23 – including on behalf of independent governmental entities – in violation of law.

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1 **II. REPLY TO APPROPRIATIVE POOL (AP) SURREBUTTAL**

2 If there were any remaining doubt regarding the AP’s intention and belief that it can
3 impose the TOA on objecting parties, the AP Surrebuttal removes it.² The AP’s assertion of this
4 extraordinary new power is summed up in the AP Surrebuttal as follows:

5 “ . . . **AP members are bound by settlements and other actions by the AP** that conform
6 to the Judgment and Pool procedures.” (5:18-19, emphasis added.)

7 To be clear, the Moving Parties do not dispute that all AP members are bound by the Judgment
8 including its voting provisions in the Pooling Plan. (See AP Surrebuttal, at 5:18-19.) Rather, the
9 Moving Parties oppose extreme and invalid new interpretations of the Judgment, Pooling Plan,
10 and Peace Agreement advanced by the AP that would make individual parties subject to
11 governance by the AP on matters far beyond the role of the three pools under the Judgment.³

12 **A. The AP Identifies Nothing in the Judgment that Empowers the AP to Impose**
13 **the TOA on Its Members.**

14 The limited role of the Pools is established by Paragraph 38 of the Judgment using
15 mandatory language, “shall be,” and its role well-described by three words that follow thereafter,
16 “developing policy recommendations”:

17 “38. Powers and Functions. The powers and functions of the respective
18 Pool Committees . . . **shall be** as follows:

19 “(a) Pool Committees. Each Pool Committee shall have the power and
20 responsibility for **developing policy recommendations** for administration of its

21 ² Counsel for the AP prepared and filed the Surrebuttal without authority to do so. Section 38(c)
22 of the Judgment establishes the limited role of Pool counsel by empowering each Pool to
“employ counsel . . . in the event . . . such Pool . . . seeks review of any Watermaster action or
failure to act.”

23 ³ The fact that the AP is advancing a new and unprecedented interpretation is demonstrated by
24 reference to the 2009 Memo of the three pools. The 2009 Memo explains the pools’ shared
understanding of their respective roles as follows:

25 “ . . . *Under Section 38(a) Pool Committees are limited to ‘developing policy*
26 *recommendations for administration of its particular Pool.’* Special Project expense
27 necessarily must be part of the Physical Solution which is under the control of the Court
and its Court appointed Watermaster. While *the Pool Committees are there to provide*
advice and assistance to Watermaster they may not supplant Watermaster’s Physical
Solution authority under Section 41.”

28 (2009 Memo, Ex. 4 to Burton Decl. filed on April 1, 2022, in support of the Rebuttal Brief &
Objections, emphasis added.)

1 particular pool, as created under the Physical Solution. All actions and
2 recommendations of any Pool Committee which require Watermaster implementation
3 shall first be noticed to the other two pools. If no objection is received in writing
4 within thirty (30) days, such action or recommendation shall be transmitted directly to
Watermaster for action. If any such objection is received, such action or
recommendation shall be reported to the Advisory Committee before being transmitted
to Watermaster. . . .” (Emphasis added.)

5 Other provisions of the Judgment cited by the AP are consistent with Paragraph 38 and
6 underscore the limited power of the AP, for example:

- 7 • Judgment ¶ 15, which provides for the Court’s continuing jurisdiction, confirms the
8 Pools’ ability to seek judicial review pursuant to ¶ 38(c), and ¶ 31 sets forth
9 procedures for judicial review. (See AP Surrebuttal, at 6:6-7.)
- 10 • Judgment ¶ 41 provides for pools to give “advice and assistance” to Watermaster when
11 Watermaster establishes procedures for administration. (See *id.*, at 6:4-5, 10:11-12.)
- 12 • Judgment ¶ 43 indicates that the pools assist with “Watermaster administration” and
13 “allocation of responsibility for, and payment of, costs of replenishment water and
14 other aspects of this Physical Solution.”⁴ (See *id.*, at 6:5-6, 10:8-9.)
- 15 • Judgment ¶¶ 45 and 46 provide for Watermaster to levy and collect replenishment
16 assessments pursuant to the various Pooling Plans. (See *id.*, at 6:4-6.)
- 17 • The AP Pooling Plan, Exhibit H to the Judgment, includes provisions for various
18 assessments for replenishment and AP administration (e.g., ¶¶ 5,6) *but nothing*
19 *whatsoever providing for payment of another pool’s legal expenses.*

20 In short, among numerous provisions of the Judgment cited by the AP Surrebuttal, nothing even
21 suggests that a pool’s power extends to entering into contracts on behalf of members in a
22 representative capacity – not contracts pertaining to payment of another pool’s legal expenses
23 under the Peace Agreement, and not contracts without legislative approval by the governmental
24 entity members of the AP.

25
26 _____
27 ⁴ Authority to impose assessments under the Judgment is limited by law. For example, *Hi-*
28 *Desert County Water District v. Blue Skies Country Club* (1994) 23 Cal.App.4th 1723, confirms
that a watermaster implementing a physical solution cannot impose assessments that exceed a
party’s proportionate share of water. Accordingly, it would be unlawful to impose Ag Pool
assessments on appropriators in the absence of an agreement such as the Peace Agreement.

1 The extreme new interpretation of the Judgment advanced by the AP in support of its
2 adoption of the TOA with the intent to bind non-consenting AP members finds no basis in the
3 rules of contract interpretation that apply to stipulated judgments. (*Jamieson v. City Council of*
4 *the City of Carpinteria* (2012) 204 Cal.App.4th 755, 761.) The plain language of the Judgment
5 confirms Watermaster (not any pool) as the entity responsible for implementing the Physical
6 Solution, and it empowers the three pools to develop policy recommendations – not to contract on
7 behalf of members.

8 **B. The AP Is Not the “Sole Obligor” with Responsibility to Pay or Settle Ag**
9 **Pool Legal Expenses.**

10 As discussed in Moving Parties’ prior briefing and in footnote 1 above, the Pools’ Joint
11 Statement invents the term “sole obligor” to advance a notion that the AP holds the necessary
12 power and authority to settle the Reimbursement Motion and other disputes over the Ag Pool’s
13 legal expenses under Section 5.4(a) of the Peace Agreement. In making its “sole obligor”
14 argument, the AP fails to acknowledge that “Appropriative Pool” in Section 5.4(a) is defined to
15 “have the meaning as used in the Judgment and **shall include all its members.**” (Peace
16 Agreement, §1.1(b), emphasis added.) Thus, Section 5.4(a) obligates individual members of the
17 AP to pay certain Ag Pool expenses.

18 The AP Surrebuttal acknowledges, as it must, that “[o]f course, the AP members pay the
19 assessments, but that is based on upon their required membership in the AP under the Judgment.”
20 (5:15-16.) It should be obvious that the concept of the AP as “sole obligor” is a false contrivance
21 where the AP members (never the AP) pay the assessments.⁵

22 In a similar sleight of hand, the AP re-casts the Motion of AP Member Agencies re: Ag
23 Pool Legal and Other Expenses that was filed on or about September 18, 2020 (“Original
24 Motion”) as a motion *of the AP*. (AP Surrebuttal, at 7:14-15 & fn. 5.) The Original Motion was

25 _____
26 ⁵ Watermaster assesses and invoices the individual appropriators for expenses under Section
27 5.4(a). (Declaration of D. Crosley, filed concurrently herewith, at ¶¶4-5 & Exh. 1, 2; Declaration
28 of S. Burton, filed Apr. 1, 2022 in support of the Rebuttal Brief & Objections [“Burton Decl.”],
at ¶10.) Watermaster has never invoiced the AP for the Ag Pool’s legal expenses (Crosley Decl.
at ¶4), nor could it, given that the AP has no funds apart from what is paid to Watermaster by AP
members. (Burton Decl. at ¶10.)

1 brought by AP member agencies to protect their individual rights and financial interests. Because
2 the AP was not a party to the Original Motion that resulted in the May 28 Order, any rights and
3 benefits that may inure to the AP under the May 28 Order are purely incidental. The term
4 “Appropriative Pool” in the May 28 Order, which interprets the Peace Agreement (May 28 Order,
5 ¶ 6), necessarily has the same meaning as it does in the Peace Agreement, which expressly
6 includes the AP members.

7 **C. The AP Surrebuttal Ignores Controlling Provisions of the Peace Agreement**
8 **that Render the TOA Invalid.**

9 The AP Surrebuttal focusses narrowly on attorney fee-shifting in an effort to reconcile the
10 TOA with the Peace Agreement. (See AP Surrebuttal, at 9:13-21, 10:14-20.) In doing so, the AP
11 selectively omits the portion of the definition of “Appropriative Pool” that states it “shall include
12 all its members.” (*Id.*, at 10:14-15) Furthermore, the AP ignores the following provisions of the
13 Peace Agreement that establish the TOA’s invalidity:

- 14 • Peace Agreement §§ 1.1(b) and 5.4(a) make AP members responsible for payment of
15 certain Ag Pool legal expenses. While the AP is a party and signatory to the Peace
16 Agreement, the AP lacks any financial interest that it could settle via the TOA.⁶
- 17 • Peace Agreement § 10.14 prohibits amendments without the express written consent
18 of each party to the Peace Agreement, which has not been given, and accordingly the
19 TOA is invalid.⁷
- 20 • Peace Agreement § 4.4 reflects consent by all parties to the Peace Agreement to
21 certain Judgment amendments – none of which expands the power of the AP, nor
22 appoints the AP to represent the interests of parties to the Peace Agreement.

23 _____
24 ⁶ *Dow v. Lassen Irrigation Co.* (2022) 75 Cal.App.5th 482, holds that parties with water rights
25 under a judgment, whose pecuniary interests would be affected by a court order, had standing to
26 appeal from the order, whereas watermaster could not appeal because its interests were merely
27 administrative. Because the AP’s role under the judgment and Peace Agreement is purely
28 administrative, the AP, similarly, lacks standing in connection with the parties’ fee dispute.

⁷ Additional reasons why the TOA would unlawfully amend the Peace Agreement are explained
in the Moving Parties’ Rebuttal Brief & Objections. For example, Section 6(b) of the TOA
would curtail the parties’ rights under the Peace Agreement and May 28 Order by designating
the AP to review Ag Pool invoices without consent of all the parties. Additionally, Section 6(b)
injects an arbitrary 30-day limit on the review process that finds no basis in the May 28 Order.

1 Additionally, the AP's protest that the TOA's legal fee-shifting provision somehow does not
2 unlawfully amend the Peace Agreement without consent by all parties, lacks merit. Legal fee-
3 shifting under Section 6(c) of the TOA in favor of the prevailing party purportedly applies in any
4 future dispute before the Court regarding payment of Ag Pool legal invoices. In the absence of
5 the TOA, such disputes are governed by the terms of the Peace Agreement as interpreted by the
6 May 28 Order. Thus, it is readily apparent that the TOA would alter the parties' rights and
7 remedies available under the Peace Agreement as interpreted by the May 28 Order, thereby
8 effectuating an unlawful amendment of the Peace Agreement.

9 **D. The TOA Creates No Enforceable Obligations of the Moving Parties, Nor**
10 **Any Public Entity Member of the AP.**

11 As mentioned in prior briefing, public entities including the Moving Parties cannot
12 lawfully enter into contracts without observing statutory requirement and certain formalities not
13 present here. Efforts by the AP to impose contract obligations on the Moving Parties via the TOA
14 not only bypasses fundamental concepts of mutual consent and consideration, but also the
15 Moving Parties' independent governing and contracting powers. The AP Surrebuttal fails to
16 address this argument, presumably because there is no satisfactory response.

17 General law cities such as Chino and Ontario cannot be held liable on a contract unless the
18 contract is in writing, approved by its legislative body as required by law, and signed by a duly
19 authorized designee.⁸ (*Torres v. City of Montebello* (2015) 234 Cal.App.4th 382; *Authority for*
20 *California Cities Excess Liability v. City of Los Altos* (2006) 136 Cal.App.4th 1207.) The same
21 requirements apply to other types of California public entities such as Monte Vista Water District
22 – i.e., unwritten or unsigned agreements are unenforceable against such public entities. (See

23 _____
24 ⁸ Contracts with a general law city must be signed by the mayor, unless the city has provided by
25 ordinance for another method that does not require mayor's signature. (Gov. Code, § 40602;
26 *South Bay Senior Housing Corp. v. City of Hawthorne* (1997) 56 Cal.App.4th 1231; G.L.
27 *Mezzetta, Inc. v. City of American Canyon* (2000) 78 Cal.App.4th 1087.) Ontario has not
28 delegated any such authority to approve or sign the TOA. (Declaration of S. Burton, filed
concurrently herewith, at ¶ 2.) As to Chino, the TOA lacks the requisite signature of Chino
Mayor Eunice M. Ulloa. The TOA was never submitted to Chino City Clerk for placement on a
meeting agenda of the City Council, and, in fact, the TOA was not approved by the Chino City
Council. (Declaration of A. Robles, filed concurrently herewith, at ¶¶ 5, 6.) Furthermore, it
readily apparent on the face of the TOA that the TOA has not been signed on behalf of any of the
Moving Parties including Chino, Ontario, and Monte Vista.

1 *Torres, supra*, 234 Cal.App.4th at p. 399, citing *Royal Mobilehome Owners Assn. v. City of*
2 *Poway* (2007) 149 Cal.App.4th 1460, 1476 [estoppel may not be raised to enforce an unwritten
3 agreement against a public entity when it would defeat the public policy of requiring adherence to
4 contract procedures]; *Santa Monica Unified Sch. Dist. v. Persh* (1970) 5 Cal.App.3d 945, 953
5 [school district].) Because the TOA has not been approved and signed on behalf of any Moving
6 Party, which are public entities, the TOA is invalid and unenforceable against them by anyone
7 including the Pools.⁹

8 The purpose of these strict rules is to prevent hasty decisions concerning public finances.
9 (See *Torres, supra*, 234 Cal.App.4th 382; *City of Orange v. San Diego County Employees*
10 *Retirement Assn.* (2002) 103 Cal.App.4th 45, 54.) Persons dealing with a public entity are
11 presumed to know the law with respect to any agency’s authority to contract – specifically, the
12 requirement that a contract that does not comply with the required formalities is void and
13 unenforceable against the entity – and disregard it at their own peril. (*Torres, supra*, 234
14 Cal.App.4th at p. 399; *Santa Monica Unified Sch. Dist. v. Persh, supra*, 5 Cal.App.3d at p. 948.)
15 Applying this principle to the TOA, the Pools have entered into the TOA at their own risk and
16 cannot complain about its invalidity.

17 **E. Public Entities Cannot Lawfully Delegate Their Authority to the AP to Make**
18 **a Contract Such as the TOA.**

19 In approving the stipulated Judgment and the Peace Agreement, no public agency party
20 lawfully could have delegated its legislative authority to enter into future agreements on its behalf
21 – not to the AP, or otherwise. Any “carte blanche” delegation of such authority would have been
22 unlawful and in violation of public policy. (See, e.g., *Bagley v. City of Manhattan Beach* (1976)

23 _____
24 ⁹ There is no indication that the TOA was approved by the legislative bodies of other AP
25 member agencies such as City of Chino Hills, Cucamonga Valley Water District, Jurupa
26 Community Services District, City of Pomona and City of Upland, as shown by the absence of
27 the signatures of their mayors, board presidents, or similar public official. This apparent lack of
28 valid approval of the TOA by the public entities nullifies the majority vote of the AP in its
attempt to approve the TOA during the AP closed session meeting on March 22, 2022.
Excluding all votes in favor of the TOA that were made by public agency representatives without
evidence of requisite approval by the applicable public agency, total votes in favor represented
only 18.34% of votes cast within the AP and does not constitute a majority. (Crosley Decl., at ¶
9.)

1 18 Cal.3d 22 [invalidating a measure that constituted an unlawful delegation of City Council
2 authority].) Contracts beyond the power of a public agency are void and cannot be ratified or
3 enforced under any theory including estoppel or quasi-contract. (*Kugler v. Yocum* (1968) 69 C.2d
4 371, 375.) Even if public agencies had intended such a broad delegation of authority, which they
5 did not,¹⁰ the delegation would be *ultra vires* act and *void ab initio*. (See *Bagley, supra*, 18
6 Cal.3d 22.)

7 **F. The TOA Is Invalid and Unenforceable for Additional Public Policy Reasons.**

8 Prior briefing explains many reasons why the TOA is unlawful and void in violation of
9 public policy, including without limitation its purported unlawful delegation of authority to the
10 AP in violation of the Moving Parties' independent governing and contracting powers, as
11 explained in the sections directly above. In an effort to minimize repetition, this Reply Brief adds
12 only two more points in response to the AP Surrebuttal:

13 Unlawful gift of public funds. Although settlements can qualify for an exception from the
14 constitutional prohibition against gift of public funds where appropriate consideration is paid in
15 furtherance of a valid public purpose, the TOA does not satisfy this exception. For reasons
16 previously discussed, payments under the TOA would exceed the maximum legal exposure of
17 public agencies. Therefore, the TOA violates the gift clause of Article XVI, Section 6 of the
18 Constitution. (*Page v. MiraCosta Community College Dist.* (2009) 180 Cal.App.4th 471, 497.)

19 Public accountability for expenditures. This important principle has been explained in a
20 many different ways throughout the fee dispute, by reference to Propositions 218 and 26 of the
21

22
23 ¹⁰ For example, in approving the "Stipulation for Judgment" on August 2, 1977, Chino's City
24 Council did not delegate its legislative authority to enter into any future agreement with third
25 parties on its behalf. The minutes of the Chino City Council meeting of the August 2, 1977 show
26 that the City Manager advised the Chino City Council only to "stipulate to the judgment" and
27 that the Chino City Council moved to "execute the Stipulation for Judgment" which carried
28 unanimously. It took no other action. (Exhibit 1, Declaration of A. Robles, filed concurrently
herewith.) The actual "Stipulation for Judgment" so approved was signed by Chino Mayor Bob
B. McCloud on August 2, 1977. (*Id.*, Exhibit 2). In approving the "Stipulation for Judgment",
the Chino City Council reserved its legislative authority over all future agreements regarding the
Judgment. (*Richeson v. Helal* (2007) 158 Cal.App.4th 267, 280. ["Reservation of the police
power is implicit in all government contracts Thus, Courts will not read into the contract an
abrogation of the potential future exercise of the sovereign police power."].)

1 Constitution, among other things. It is well-addressed by the May 28 Order, as shown by the
2 quotes from that Order that appear on the first page of this Reply Brief.

3 **III. REPLY TO AGRICULTURAL POOL (AG POOL) SURREBUTTAL**

4 The Ag Pool’s Surrebuttal is susceptible to all the same arguments set forth above, which
5 are incorporated here without restating them. It bears repeating, however, that as discussed in
6 Section II.D above, the Ag Pool is presumed to know that any contract such as the TOA that does
7 not comply with the required formalities is void and unenforceable against public agencies such
8 as Moving Parties. The Ag Pool did not just overlook the formalities required for approval of
9 contracts. Rather, no AP member signed the TOA *by design*, and the TOA neither mentions the
10 Reimbursement Motion nor purports to require its abandonment. For all of these reasons and
11 more, the TOA has no effect on the Reimbursement Motion.

12 **A. The Ag Pool Cannot Enforce the Invalid TOA.**

13 It speaks volumes that the Ag Pool never sought consent or signatures on behalf of all the
14 parties it seeks to bind to the TOA. Instead, after counsel for the Ag Pool misrepresented to the
15 Court at the February 4 hearing that a settlement had been reached, the Ag Pool continued to
16 negotiate with certain members of the AP to the exclusion of the Moving Parties. (Declaration of
17 S. Burton, filed Apr. 1, 2022 in support of the Rebuttal Brief & Objections [“Burton Decl.”].) In
18 doing so, the Ag pool ignored multiple invitations to discuss the Reimbursement Motion with
19 counsel for Chino. (Declaration of J. Gutierrez, filed Apr. 1, 2022 in support of the Rebuttal Brief
20 & Objections [“Gutierrez Decl.”], at ¶¶10-11.)

21 The Ag Pool sought to reach an agreement on terms that representatives of both Pools
22 knew would be objected-to by the Moving Parties, and then force it on the Moving Parties. Sure
23 enough, on March 22, 2022, a majority of the AP voted to approve the TOA over the objections
24 of Moving Parties, and a majority also voted not to report the objections out of closed session.
25 (Ex. B to the Pools’ Joint Statement, filed Mar. 23, 2022.)

26 Immediately following the AP vote regarding the TOA, as discussed in prior briefing, all
27 the Moving Parties promptly emailed counsel for the Ag Pool regarding their objections to the
28 TOA and to decline its benefits. (Gutierrez Decl., at ¶¶ 15-18 and Ex.2.) The Ag Pool chose to

1 ignore the emails. In the days and weeks that followed, the AP proceeded to dismiss its appeal of
2 the December 3 Order and its Storage Contests without seeking any further clarification as to the
3 legality of the TOA and the effect of Moving Parties' objections. (*Ibid.*)

4 The Ag Pool has taken all these steps at its own risk. As a matter of law, the Ag Pool
5 cannot enforce the invalid TOA. Nor can the TOA be enforced against objecting parties or
6 individual AP members that did not sign it. As to public agencies such as the Moving Parties, the
7 TOA cannot be enforced under any theory including estoppel, quasi-contract or otherwise. (See,
8 e.g., *Torres, supra*, 234 Cal.App.4th at p. 399; *Santa Monica Unified Sch. Dist. v. Persh, supra*, 5
9 Cal.App.3d at p. 948.)

10 **B. Moving Parties' Objections to the TOA Do Not Violate or Modify the May 28**
11 **Order.**

12 According to the Ag Pool's Surrebuttal, the Moving Parties are seeking to unilaterally
13 modify the May 28 Order by preventing the two Pools from settling the fee dispute. (Ag Pool
14 Surrebuttal, at 6:9-20.) In support of this faulty argument, the Ag Pool cites Paragraph 7 of the
15 May 28 Order, which appears in its entirety on the first page of this Reply Brief and is repeated
16 directly below for ease of reference:

17 "7. . . . [T]he Ag Pool and the Appropriative Pool can agree to a
18 determination to about payment of 'litigation expense.' The court concludes that they
19 have been doing this up until the instant motion. The court will only add that now the
20 dispute has arisen, the procedure should include the Ag Pool providing the
21 Appropriative Pool with the Ag Pool's attorney fee bills. Otherwise, there will be no
22 way for the Appropriative Pool to determine whether the bills fit within the court's
23 interpretation. . . .

24 The Ag Pool's argument is misplaced, first, because it ignores the fact that the term
25 "Appropriative Pool" in the May 28 Order, which interprets the Peace Agreement (May 28 Order,
26 ¶ 6), necessarily has the same meaning as it does in the Peace Agreement and expressly includes
27 the AP members. The AP is not the "sole obligor" with authority to settle the dispute in a
28 representative capacity on behalf of its member agencies.

Second, nothing in the May 28 Order obligates the parties to settle the fee dispute, nor
could it. Accordingly, there is no violation of the May 28 Order based on Moving Parties' present
unwillingness to settle and the objections they have presented to the TOA.

1 Lastly, the May 28 Order provides a roadmap for any resolution of the fee dispute, as
2 follows: “now the dispute has arisen, the procedure should include the Ag Pool providing the
3 Appropriative Pool with the Ag Pool’s attorney fee bills.” As discussed above, the invoices have
4 never been disclosed to AP members except in an excessively redacted form that renders them
5 meaningless. Accordingly, the factual predicate for an amicable resolution of the dispute by all
6 parties, in a manner consistent with the May 28 Order, continues to be absent.

7 **IV. CONCLUSION**

8 For all the reasons explained above and in prior briefing, the Pools lawfully cannot, and
9 have not, renounced the rights and interests of the Moving Parties under Paragraph 5.4(a) of the
10 Peace Agreement as interpreted and applied by the May 28 and December 3 Orders. The Moving
11 Parties respectfully request that the Court: (1) disregard the invalid TOA; and (2) proceed with
12 ruling on the Reimbursement Motion. Going forward, any entitlement of the Ag Pool to payment
13 of its legal expenses pursuant to Section 5.4(a) of the Peace Agreement can be addressed via the
14 process established by the Court in its May 28 Order.

15 Dated: April 18, 2022

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CHINO BASIN WATERMASTER

Case No. RCVRS 51010

Chino Basin Municipal Water District v. City of Chino, et al.

PROOF OF SERVICE

I declare that:

I am employed in the County of San Bernardino, California. I am over the age of 18 years and not a party to the within action. My business address is Chino Basin Watermaster, 9641 San Bernardino Road, Rancho Cucamonga, California 91730; telephone (909) 484-3888.

On April 18, 2022 I served the following:

1. MOVING PARTIES' REPLY TO SURREBUTTALS FILED BY THE APPROPRIATIVE POOL AND THE AGRICULTURAL POOL

BY MAIL: in said cause, by placing a true copy thereof enclosed with postage thereon fully prepaid, for delivery by United States Postal Service mail at Rancho Cucamonga, California, addresses as follows:

See attached service list: Master Email Distribution List

BY PERSONAL SERVICE: I caused such envelope to be delivered by hand to the addressee.

BY FACSIMILE: I transmitted said document by fax transmission from (909) 484-3890 to the fax number(s) indicated. The transmission was reported as complete on the transmission report, which was properly issued by the transmitting fax machine.

BY ELECTRONIC MAIL: I transmitted notice of availability of electronic documents by electronic transmission to the email address indicated. The transmission was reported as complete on the transmission report, which was properly issued by the transmitting electronic mail device.

I declare under penalty of perjury under the laws of the State of California that the above is true and correct.

Executed on April 18, 2022 in Rancho Cucamonga, California.



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