## FEE EXEMPT

1	Jimmy L. Gutierrez (SBN 59448) GUTIERREZ, FIERRO & ERICKSON, A.P.C	1 2
2	12616 Central Avenue Chino, California 91710	
3	Telephone: (909) 591-6336 Facsimile: (909) 628-9803	
4	(	
5	Attorneys for Defendant, City of Chino	
6		
7		
8	SUPERIOR COURT OF TH	IE STATE OF CALIFORNIA
9	FOR THE COUNTY (	OF SAN BERNARDINO
10		
11	CHINO BASIN MUNICIPAL WATER ) DISTRICT,	CASE NUMBER: RCV 51010
12	DISTRICT,	Honorable Stanford E. Reichert
13	Plaintiff,	CITY OF CHINO'S RESPONSES TO
14	\v.\ \{	JUDGE REICHERT'S QUESTIONS
15	CITY OF CHINO, et al.,	Data: Max 6 2016
16	Defendants.	Date: May 6, 2016 Time: 1:30 p.m. Dept.: R6
17	· · · · · · · · · · · · · · · · · · ·	Dept., Ro
18	{	(FEE- EXEMPT PURSUANT TO GOVERNMENT
19	}	CODE § 6103)
20		
21		
22	THE CITY OF CHINO SUBMITS ITS RESPONSES TO JUDGE REICHERT'S	
23	QUESTIONS DATED MARCH 22, 2016:	
24		I.
25	INTROD	DUCTION
26	The City of Chino submits its responses to the Court's questions; but responds to the	
27	Court's Questions in the following order: (i) Question 3, (ii) Question 1, and (iii) Question 2.	
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II.

## **RESPONSE TO QUESTION 3**

## **QUESTION 3:**

The court understands that this might seem very basic, but the court does not understand exactly how a reduction in Safe Yield affects Operating [sic] Safe Yield?

## **RESPONSE TO QUESTION 3:**

This response first explains Operating Safe Yield and then how Operating Safe Yield is affected by a change in the Safe Yield.

Operating Safe Yield is the share of the Safe Yield allocated to the Appropriative Pool. Its amount of the Safe Yield is variable – unlike the amount of the Safe Yield allocated to the Overlying Agricultural Pool and the Overlying Non Agricultural Pool.

Operating Safe Yield is increased or decreased due to increases or decreases in the Safe Yield. Stated differently, increases in the Safe Yield are added to the Operating Safe Yield; and decreases in the Safe Yield are deducted from the Operating Safe Yield. Increases or decreases in the Safe Yield are not added to or deducted from the other Pools — unless the Safe Yield were reduced to less than the allocations to the other Pools.

For example, an increase of 10,000 acre-feet (AF) in the Safe Yield amount of 140,000 AF would be added to the Operating Safe Yield. In this example, the Operating Safe Yield of 49,834 AF would be increased to 59,834 AF.

Conversely, a decrease of 10,000 AF in the Safe Yield amount of 140,000 AF would be deducted from the Operating Safe Yield. In this example, the Operating Safe Yield of 49,834 AF would be decreased to 39,834 AF.

This hypothetical increase or decrease of 10,000 AF in the Safe Yield would require a corresponding change in the amount of the Safe Yield allocated to the Appropriative Pool—the Operating Safe Yield. The requirement is in Paragraph 44 of the Judgment, which states:

"Any subsequent change in the Safe Yield shall be debited or credited to the Appropriative Pool."

Paragraph 44 of the Judgment allocates the Safe Yield of 140,000 AF to each pool and declares that the Safe Yield amounts allocated to the overlying pools are <u>fixed</u>.

However, a decrease in the Operating Safe Yield that results from a decrease in the Safe Yield is restored to the Operating Safe Yield.

The restoration comes from the unproduced Agricultural Pool water.

The provision in the Judgment providing for the restoration is Section 10 of Exhibit H to the Judgment. It states as follows:

"To the extent that, in any five years, any portion of the share of Safe Yield allocated to the Overlying (Agricultural) Pool is not produced, such water shall be available for reallocation to the members of the Appropriative Pool, as follows: (a) Such allocation shall be made in the following sequence: (1) to supplement, in the particular year, water available from Operating Safe Yield to compensate for any reduction in the Safe Yield by reason of recalculation thereof...(2) pursuant to conversion claims..."

Therefore, a reduction in the Safe Yield reduces the Operating Safe Yield of Appropriative Pool; but the reduction in the Operating Safe Yield is restored from the unproduced Agricultural Pool water.

There is one more effect of the Safe Yield reduction. The reduction in the Safe Yield also decreases the amount of the unproduced Agricultural Pool water. Thus, there is less unproduced Agricultural Pool water to allocate to the Appropriators with Land Use Conversion claims pursuant to Section 10(a)(2) of Exhibit H to the Judgment.

In the case of a hypothetical 10,000 AF decrease in the Safe Yield, a corresponding decrease in the Operating Safe Yield occurs. Then, the 10,000 AF decrease in the Operating Safe Yield is restored to the Operating Safe Yield from the unproduced Agricultural Pool water. The net effect of the 10,000 AF decrease in the Safe Yield is described succinctly as

1	follows:	
2	➤ Safe Yield decreases by 10,000 AF.	
3	> Operating Safe Yield remains at the amount before the decrease in the Safe Yield.	
4	➤ Unproduced Overlying Agricultural Pool water decreases by 10,000 AF.	
5	➤ Appropriators with Land Use Conversion Claims bear the loss of the 10,000 AF in	
6	the Safe Yield.	
7	III.	
8	RESPONSE TO QUESTION 1	
9	QUESTION 1:	
10	The court does not understand "Desalter-induced recharge."	
11	Peace Agreement I, 1.1(aa) and SYRA 1.1(m) include it within the definition of	
12	New Yield.	
13	Does Desalter-induced recharge physically occur?	
14	Is it an accounting concept?	
15	Is it something more, less, or additional?	
16		
17	RESPONSE TO QUESTION 1:	
18	Definition and Purpose	
19	The term "Desalter-induced recharge" is not in Peace I Paragraph 1.1(aa). The term is	
20	not in the definition of New Yield. The term is a fiction created for the SYRA.	
21	The definition of New Yield in Peace I Paragraph 1.1(aa) reads:	
22	"New Yield" means proven increases in yield in quantities greater than historical	
23	amounts from sources of supply including but not limited to, capture of rising water,	
24	capture of available storm flow, operation of the Desalters (including the Chino $I$	
25	Desalter), induced Recharge and other management activities implemented after June	
26	1, 2000.	
27	Paragraph 1.1(aa) of Peace I does not contain the term "Desalter-induced recharge" nor	
28	does it use the term. If the term "Desalter-induced recharge" had any purpose, Peace I would	
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CITY OF CHINO'S RESPONSES TO JUDGE REICHERT'S QUESTIONS

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have defined it. The fact that the Peace Agreements do not define "Desalter-induced recharge" means that the term had no original meaning and served no purpose to the operation of the basin at the time of Peace I and that the other defined terms sufficiently articulated the purposes of the Peace Agreements.

However, the absence of the term "Desalter-induced recharge" from the definition of "New Yield" is not important to the implementation of the Peace Agreements. What is important about the New Yield concept and its use in the Peace Agreements is the comparison that it requires. The New Yield concept requires a comparison between the total amount of water recharging the Basin at the time of Peace I and thereafter — in 2000 and afterwards.

One purpose of Peace I is hydraulic control. It was recognized that the amount of water recharging the Chino Basin from the Santa Ana River had been decreasing, because the agricultural producers were producing less water from the south end of the Chino Basin. Because of the elevated hydraulic gradients that resulted from the reduced agricultural production, from the south end of the Chino Basin was discharging into the Santa Ana River. Therefore, Peace I sought to reverse this dynamic and thereby stop the loss of Basin Water into the Santa Ana River and start to draw River Water back into the Chino Basin.

For this reason, the New Yield concept requires a comparison of the amount of water recharging the basin in year 2000 and the amount of water recharging the basin since then. The comparison is described in the New Yield definition as follows:

"New Yield" means proven increases in yield in quantities greater than historical amounts from sources of supply including . . ." [Paragraph 1.1(aa), Peace I].

Similarly, the required comparison is an integral element of Peace I and Peace II:

- Paragraph 7.5 of Peace I states that replenishment for the desalters shall be provided from several sources of water including New Yield.
- Paragraph 6.2 of Peace II also states that replenishment for the desalters shall be provided from several sources of water including New Yield.
- Paragraph 7.1 of Peace II requires Watermaster to make annual findings of the

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quantity of New Yield "that is made available by Basin Re-Operation including that portion that is specifically attributable to the Existing and Future Desalters."

However, the comparison required by the New Yield concept is excluded from SYRA. Instead, the SYRA introduces the term "Desalter-induced recharge" in Paragraph 5.2; but it fails to define the term even though Watermaster counsel has drafted definitions of every term in Peace I and Peace II. The court suggests this new term is defined in SYRA Paragraph 1.1(m). It is not. Paragraph 1.1(m) merely repeats the definition of New Yield exactly as it is defined in Peace I, Paragraph 1.1(aa).

The failure to define "Desalter-induced recharge" is significant; and it is purposeful.

The purpose of introducing the term "Desalter-induced recharge" without defining it is to allow it to be used as a substitute for New Yield and thereby avoid making the required comparison between the amount of water recharging the basin in 2000 and the amount of water recharging the basin since 2000 in order to determine whether or not there is any New Yield water. Therefore, SYRA Paragraph 5.2 becomes a substitute for the factual findings required by Paragraphs 6.2(a)(iii) and 7.1 of Peace II that water recharging the basin from all sources, including water labeled Desalter-induced recharge, is greater than the amount of water recharged in 2000.

Without the requirement to make factual findings that New Yield water actually exists, Paragraph 5.2 directs Watermaster to "account for" or treat Desalter-induced recharge as equal to "fifty percent of the total Desalter Production." It also directs Watermaster to treat Desalter-induced recharge "as having been produced by the Desalters."

Further, Paragraph 5.2 permits Watermaster to escape proving the existence of New Yield water and avoid contradicting its position that recharge of the basin has decreased.

In essence, the term "Desalter-induced recharge" is a fiction that obfuscates the purpose of taking of Safe Yield in order to reduce the Desalter Production.

## Desalter-induced recharge.

Santa Ana River Water has flowed into the Chino Basin at various times and has been included as a source of recharge. The River Water flows into the Chino Basin when the gradient of Basin Water in the south end of the Chino Basin is lower than the gradient of the River Water in the Santa Ana River. The flow of River Water into the Chino Basin occurred due to the production of Basin Water by agricultural producers in the south end of the Chino Basin. This flow of River Water from the Santa Ana River into the Chino Basin has been called Santa Ana River Underflow or SARU.

Therefore, the answer to the Court's question is that there appears to be water that flows into the Chino Basin from the Santa Ana River.

However, the difference between the SYRA and the Peace Agreements is whether the water meets the definition of New Yield. The SYRA avoids the question and the required determination.

In addition, no evidence has been presented that the flow of River Water into the Chino Basin constitutes New Yield.

Furthermore, Watermaster has taken the position that recharge into the Chino Basin from all sources has decreased and seeks to reduce the Safe Yield. Watermaster also has found that New Yield does not exist in its annual assessment packages. [Assessment Package Appendix B in Exhibit A to the Crosley Declaration dated January 19, 2016 in Support of Chino's Opposition to Watermaster's Motion ].

In essence, River Water does appear to be flowing into the Chino Basin; and the record indicates that the River Water does not constitute New Yield. Therefore, the River Water cannot be used or "accounted" for reduction of the Desalter Production.

## Accounting Concept

Yes, the term "Desalter-induced recharge" is an accounting concept.

SYRA Paragraph 5.2 avoids the requirement of making the factual finding that water recharging the Chino Basin constitutes New Yield under the Peace Agreements.

Instead, SYRA Paragraph 5.2 directs Watermaster to "account for" or treat Desalterinduced recharge as equal to "fifty percent of the total Desalter Production" and to treat Desalter-induced recharge "as having been produced by the Desalters."

SYRA Paragraph 5.2 next directs Watermaster to make the crucial accounting maneuver. It directs Watermaster to "reduce Safe Yield by an amount equal to fifty (50) percent of the total Desalter Production, up to a maximum of twenty-thousand (20,000) AFY. and require a corresponding supplementation by the reallocation of available unproduced Agricultural Pool's share of the Basin Safe Yield."

However, this accounting maneuver is prohibited by the Judgement. Paragraphs 44 and 9 of the Judgment do not permit an allocation of the Safe Yield for any purpose including the purpose of offsetting the Desalter Production. Likewise, Paragraph 9 and Exhibit H. Section 10 of the Judgment do not permit an allocation of Unproduced Agricultural Pool water to offset the Desalter Production.

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## Something More, Less, or Additional

YES. SYRA 5.2 is a device predicated on a fiction. It is a device that seeks to take Safe Yield without proving that New Yield exists.

Fundamentally, there is no need to take Safe Yield where New Yield truly exists.

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#### IV.

## **RESPONSE TO QUESTION 2**

## **QUESTION 2:**

If it is not a violation of FANDA,

- 1) Can some party explain how the parties arrived at the figure 50% of the total Desalter production (up to a maximum of the 20,000 AF of recharge)
- 2) Then explain why Watermaster should reduce Safe Yield by that amount each year.

## **RESPONSE 2:**

The City of Chino was not involved in the drafting of the SYRA and is not privy to the reason for the insertion of the 50% formula.

Watermaster should not reduce the Safe Yield by any amount, because the Judgment prohibits any allocations different from those that have been adjudicated in the Judgment.

Respectfully submitted.

Dated: April 1, 2016

GUTIERREZ, FIERRO & ERICKSON, APC

By:

Jimmy Gutterrez
Attorneys for the City of Chino

# CHINO BASIN WATERMASTER Case No. RCV 51010 Chino Basin Municipal Water District v. The City of Chino

## **PROOF OF SERVICE**

#### I declare that:

I am employed in the County of San Bernardino, California. I am over the age of 18 years and not a party to the within action. My business address is Chino Basin Watermaster, 9641 San Bernardino Road, Rancho Cucamonga, California 91730; telephone (909) 484-3888.

	On April 1, 2016 I served the following:	
1.	CTIY OF CHINO'S RESPONSES TO JUDGE REICHERT'S QUESTIONS	
<u>X</u> /	BY MAIL: in said cause, by placing a true copy thereof enclosed with postage thereon fully prepaid, for delivery by United States Postal Service mail at Rancho Cucamonga, California, addresses as follows:  See attached service list: Mailing List 1	
	BY PERSONAL SERVICE: I caused such envelope to be delivered by hand to the addressee.	
/	BY FACSIMILE: I transmitted said document by fax transmission from (909) 484-3890 to the fax number(s) indicated. The transmission was reported as complete on the transmission report, which was properly issued by the transmitting fax machine.	
<u>' X</u> /	BY ELECTRONIC MAIL: I transmitted notice of availability of electronic documents by electronic transmission to the email address indicated. The transmission was reported as complete on the transmission report, which was properly issued by the transmitting electronic mail device.	
declare under penalty of perjury under the laws of the State of California that the above is true and correct.		
	Executed on April 1, 2016 in Rancho Cucamonga, California.	

By: Janine Wilson

Chino Basin Watermaster

BRIAN GEYE AUTO CLUB SPEEDWAY 9300 CHERRY AVE FONTANA, CA 92335 BOB KUHN THREE VALLEYS MWD 669 HUNTERS TRAIL GLENDORA, CA 91740 ROBERT BOWCOCK INTEGRATED RESOURCES MGMNT 405 N. INDIAN HILL BLVD CLAREMONT, CA 91711-4724

STEVE ELIE IEUA 3674 WHIRLAWAY LANE CHINO HILLS, CA 91709 TOM THOMAS CITY OF UPLAND 353 EMERSON STREET UPLAND, CA 91784

PAUL HOFER 11248 S TURNER AVE ONTARIO, CA 91761

DON GALLEANO WMWD 4220 WINEVILLE ROAD MIRA LOMA, CA 91752

JIM BOWMAN COUNCIL MEMBER, CITY OF ONTARIO 303 EAST B STREET ONTARIO, CA 91764 JAMES CURATALO CUCAMONGA VALLEY WATER DIST PO BOX 638 RANCHO CUCAMONGA, CA 91729

JEFF PIERSON PO BOX 1440 LONG BEACH, CA 90801-1440 ALLEN HUBSCH HOGAN LOVELLS US LLP 1999 AVENUE OF THE STARS SUITE 100 LOS ANGELES, CA 90067

BOB FEENSTRA 2720 SPRINGFIELD ST, ORANGE, CA 92867

#### Members:

Allen W. Hubsch Andrew Gagen Andrew Lazenby Arthur Kidman Catharine Irvine Chris Swanberg Dan McKinney David Aladiem Eddy Beltran Fred Fudacz

Jean Cihigoyenetche

Jerry Eagans Jill Willis Jim Markman

immy@city-attorney.com

Joel Kuperberg John Harper John Schatz Joseph S. Aklufi Kimberly Hall Barlow Mark D. Hensley Martin Cihigoyenetche Michelle Staples

Nick Jacobs Paeter E. Garcia Paige H. Gosney Randy Visser Robert E. Donlan Rodney Baker Steve Kennedy Tarquin Preziosi Timothy Ryan Tom Bunn Tom McPeters

Tracy J. Egoscue

William J Brunick

Trish Geren

allen.hubsch@hoganlovells.com agagen@kidmanlaw.com

lazenbyag@bv.com akidman@kidmanlaw.com cirvine@DowneyBrand.com chris.swanberg@corr.ca.gov

dmckinney@douglascountylaw.com

daladiem@downeybrand.com ebeltran@kidmanlaw.com ffudacz@nossaman.com Jean CGC@hotmail.com

geagans@redwineandsherrill.com

inwillis@bbklaw.com imarkman@rwglaw.com immv@city-attornev.com ikuperberg@rutan.com irharper@harperburns.com ischatz13@cox.net

AandWLaw@aol.com khb@iones-mayer.com

mhenslev@henslevlawgroup.com

martinc@cqclaw.com mstaples@idtplaw.com niacobs@somachlaw.com paeter.garcia@bbklaw.com pgosnev@idtplaw.com

RVisser@sheppardmullin.com

red@eslawfirm.com rodbaker03@yahoo.com skennedy@bmklawplc.com tp@iones-mayer.com tiryan@sgvwater.com TomBunn@Lagerlof.com THMcP@aol.com

tracy@egoscuelaw.com tgeren@sheppardmullin.com bbrunick@bmblawoffice.com

#### Members:

Agnes Cheng Al Lopez Alfonso Ruiz Jr. Andrew Silva Andy Campbell Andy Malone Anna Truong Annette Gonzales Anthony Beckham April Robitaille April Woodruff Arnold "AJ" Gerber Arnold Rodriguez Art Bennett Ashok Dhingra Ben Lewis Ben Peralta Bill Leever Bill Thompson **Bob Bowcock** Bob Feenstra Bob Kuhn Bob Kuhn **Bob Page** Brad Herrema Brandon Howard Brenda Fowler Brenda Trujillo Brent Yamasaki Brian Geve **Brian Hess** Carol Bennett Carol Boyd Carolina Sanchez Casey Costa Chad Blais Charles Field

Chino Hills City Council Chris Berch Chuck Hays Cindy Cisneros Cindy LaCamera

Charles Moorrees

Charles Linder

Cindy Li Craig Miller Craig Stewart Cris Fealy Curtis Paxton Curtis Stubbings Dan Arrighi Dana Porche Danielle Soto Darron Poulsen Daryl Grigsby Dave Argo **Dave Crosley** David D DeJesus David De Jesus David Huskey

David Lovell David Penrice agnes.cheng@cc.sbcounty.gov lopezsixto@netzero.net Alfonso.Ruiz@gerdau.com Andrew.Silva@cao.sbcounty.gov

acampbell@ieua.org amalone@weiwater.com ATruong@cbwm.org agonzales@ci.ontario.ca.us beckham@waterexchange.com

arobitaille@bhfs.com awoodruff@ieua.org

agerber@parks.sbcounty.gov jarodriguez@sarwc.com citycouncil@chinohills.org ash@akdconsulting.com benjamin.lewis@gswater.com

bperalta@tvmwd.com
WLeever@ieua.org
bthompson@ci.norco.ca.us
bbowcock@irmwater.com
bobfeenstra@gmail.com
bgkuhn@aol.com
bkuhn@tvmwd.com

bkuhn@tvmwd.com bpage@cao.sbcounty.gov bherrema@bhfs.com brahoward@niagarawater.com

balee@fontanawater.com brendatrujillo@chinohills.org byamasaki@mwdh2o.com bgeye@autoclubspeedway.com bhess@niagarawater.com cbennett@tkeengineering.com Carol.Boyd@doj.ca.gov csanchez@weiwater.com ccosta@chinodesalter.org cblais@ci.norco.ca.us

cdfield@att.net

Charles.Linder@nrgenergy.com cmoorrees@sawaterco.com citycouncil@chinohills.org

CBerch@ieua.org
chays@fontana.org
cindyc@cvwdwater.com
clacamera@mwdh2o.com
Cindy.li@waterboards.ca.gov

CMiller@wmwd.com Craig.Stewart@amec.com cifealy@fontanawater.com cpaxton@chinodesalter.org Curtis\_Stubbings@praxair.com darrighi@sgvwater.com

darright@sgvwater.com dporche@cbwcd.org darrielle\_soto@CLPOMON

danielle\_soto@CI.POMONA.CA.US darron\_poulsen@ci.pomona.ca.us daryl\_gribsby@ci.pomona.ca.us

daveargo46@icloud.com DCrosley@cityofchino.org tvmwddiv2rep@gmail.com ddejesus@tvmwd.com David.Huskey@cdcr.ca.gov dlovell@dpw.sbcounty.gov dpenrice@acmwater.com David Ringel
David Starnes
Dennis Dooley
Dennis Mejia
Dennis Poulsen
Dennis Williams
Diana Frederick
Don Cutler
Don Galleano
Earl Eirod
Eric Fordham
Eric Garner
Eric Leuze
Erika Clement
Eunice Ulloa

Frank Brommenschenkel Frank LoGuidice Frank Yoo Gabby Garcia Gailyn Watson Gene Koopman Geoffrey Kamansky Geoffrey Vanden Heuvel

Gerald Ýahr
Giannina Espinoza
Gloria Rivera
Grace Cabrera
Greg Woodside
Henry DeHaan
James Curatalo
James Jenkins
James McKenzie
Jane Anderson
Janine Wilson
Jasmin A. Hall
Jason Marseilles
Jason Pivovaroff

Jean Perry
Jeanina M. Romero
Jeannette Vagnozzi
Jeffrey Bruny
Jeffrey L. Pierson
Jesse White
Jesus Placentia
Jill Willis
Jim Bowman

Jim Taylor Jo Lynne Russo-Pereyra

Joe Graziano
Joe Grindstaff
Joe Joswiak
Joe P LeClaire
John Abusham
John Bosler
John Huitsing

John Lopez and Nathan Cole

John V. Rossi Jon Lambeck Jose Alire Jose Galindo Josh Swift Julie Cavender Julie Saba Justin Brokaw david.j.ringel@us.mwhglobal.com david.starnes@mcmcnet.net ddooley@angelica.com dmejia@ci.ontario.ca.us dpoulsen@californiasteel.com dwilliams@geoscience-water.com

dcutler@jcsd.us

donald@galleanowinery.com earl.elrod@verizon.net

diana.frederick@cdcr.ca.gov

eric\_fordham@geopentech.com

eric.garner@bbklaw.com
Eric.Leuze@nrgenergy.com
Erika.clement@sce.com
eulloa@cbwcd.org

frank.brommen@verizon.net faloguidice@sgvwater.com FrankY@cbwm.org

ggarcia@mvwd.org

gwatson@airports.sbcounty.gov

GTKoopman@aol.com

gkamansky@niagarawater.com

GeoffreyVH@juno.com

yahrj@koll.com

gia.espinoza@gerdau.com gloriar@cvwdwater.com

grace\_cabrera@ci.pomona.ca.us

gwoodside@ocwd.com hpdehaan@verizon.net jamesc@cvwdwater.com cnomgr@airports.sbcounty.gov jmckenzie@dpw.sbcounty.gov

janderson@jcsd.us
JWilson@cbwm.org
jhall@ieua.org
jmarseilles@ieua.org
jpivovaroff@ieua.org
JPerry@wmwd.com
jromero@ci.ontario.ca.us
jvagnozzi@ci.upland.ca.us
jeffrey.bruny@NOV.com
jpierson@intexcorp.com
jesse.white@gerdau.com

jplasencia@cityofchino.org jnwillis@bbklaw.com jbowman@ci.ontario.ca.us jim\_taylor@ci.pomona.ca.us jolynner@cvwdwater.com jgraz4077@aol.com jgrindstaff@ieua.org JJoswiak@cbwm.org leclairejp@cdmsmith.com john.abusham@nrg.com johnb@cvwdwater.com

johnhuitsing@gmail.com customerservice@sarwc.com

jrossi@wmwd.com jlambeck@mwdh2o.com jalire@cityofchino.org jose\_a\_galindo@praxair.com jmswift@fontanawater.com

julie.cavender@cdcr.ca.gov jsaba@jcsd.us

jsaba@jcsu.us jbrokaw@hughes.net Justin Nakano Justin Scott Coe Karen Johnson Kathleen Brundage

Kathy Kunysz Kathy Tiegs Keith Person Kelly Berry Ken Jeske

Ken Waring Kevin Blakeslee Kevin Sage Kurt Berchtold Kyle Snay Landon Kern

Laura Mantilla Lawrence Dimock

Lee Moore Linda Jadeski Linda Minky Lisa Hamilton Lisa Leabo Lisa Lemoine Marco Tule Maribel Sosa

Mark Wiley Marsha Westropp Martin Zvirbulis Mathew C. Ballantyne

Matthew H. Litchfield Michael Sigsbee Mike Maestas

JNakano@cbwm.org jscottcoe@mvwd.org kejwater@aol.com

kathleen.brundage@californiasteel.com

kkunysz@mwdh2o.com Kathyt@cvwdwater.com

keith.person@waterboards.ca.gov

KBerry@sawpa.org kjeske1@gmail.com kwaring@jcsd.us

kblakeslee@dpw.sbcounty.gov

Ksage@IRMwater.com

kberchtold@waterboards.ca.gov

kylesnay@gswater.com Ikern@cityofchino.org lmantilla@ieua.org

lawrence.dimock@cdcr.ca.gov Lee.Moore@nrgenergy.com

ljadeski@wvwd.org LMinky@BHFS.com

lisa.hamilton@amecfw.com

lleabo@cbwm.org LLemoine@wmwd.com marco.tule@nrg.com

Maribel Sosa@ci.pomona.ca.us

mwiley@chinohills.org MWestropp@ocwd.com martinz@cvwdwater.com mballantyne@citvofchino.org mlitchfield@wvwd.org msigsbee@ci.ontario.ca.us mikem@cvwdwater.com

#### Members:

Maria Flores

Maria Mendoza-Tellez

Marilyn Levin Mario Garcia Mark Kinsey

Mark Wildermuth (mwildermuth@weiwater.com)

Marla Doyle Martha Davis Martin Rauch

Martin Rauch
Meg McWade
Melanie Otero
Melissa L. Walker
Michael Adler
Michael Camacho
Michael Cruikshank
Michael P. Thornton
Michael T Fife
Michael Thompson
Mike Sigsbee
Monica Heredia
Moore, Toby

Noah Golden-Krasner

Pam Sharp Pam Wilson

Neetu Gupta

Nadeem Majaj

Nathan deBoom

Pamela Anderson Cridlebaugh

Patty Jett
Paul Deutsch
Paul Hofer
Paul Hofer
Paul Leon
Paula Lantz
Peggy Asche

Penny Alexander-Kelley

Pete Hall
Pete Hall
Peter Hettinga
Peter Kavounas
Peter Rogers
Rachel Avila
Ramsey Haddad
Randall McAlister
Raul Garibay

Ray Wilkings Rene Salas Rick Darnell Rick Hansen Rick Rees Rick Zapien Rita Pro

Rob Vanden Heuvel Robert C. Hawkins

Robert Craig

Robert DeLoach Robert Neufeld

Robert Tock Robert Wagner Rogelio Matta Roger Florio mflores@ieua.org

MMendoza@weiwater.com marilyn.levin@doj.ca.gov mgarcia@tvmwd.com mkinsey@mvwd.org

mwildermuth@weiwater.com marla doyle@ci.pomona.ca.us

mdavis@ieua.org martin@rauchcc.com

meg\_mcwade@ci.pomona.ca.us melanie\_otero@ci.pomona.ca.us mwalker@dpw.sbcounty.gov michael.adler@mcmcnet.net MCamacho@pacificaservices.com MCruikshank@DBStephens.com mthornton@tkeengineering.com

MFife@bhfs.com

michael.thompson@cdcr.ca.gov msigsbee@ci.ontario.ca.us mheredia@chinohills.org TobyMoore@gswater.com nmajaj@chinohills.org n8deboom@gmail.com ngupta@ieua.org

Noah.goldenkrasner@doj.ca.gov

PSharp@chinohills.org pwilson@bhfs.com

panderson@niagarawater.com pjett@spacecenterinc.com paul.deutsch@amec.com farmwatchtoo@aol.com farmerhofer@aol.com pleon@ci.ontario.ca.us paula\_lantz@ci.pomona.ca.us

peggy@wvwd.org

Palexander-kelley@cc.sbcounty.gov

pete.hall@cdcr.ca.gov rpetehall@gmail.com peterhettinga@yahoo.com PKavounas@cbwm.org progers@chinohills.org R.Avila@MPGLAW.com

ramsey.haddad@californiasteel.com

randall.mcalister@ge.com
raul\_garibay@ci.pomona.ca.us
rwilkings@autoclubspeedway.com
Rene\_Salas@ci.pomona.ca.us
Richard.Darnell@nrgenergy.com

rhansen@tvmwd.com Richard.Rees@amec.com rzapien@cbwm.org rpro@cityofchino.org robert.t.van@gmail.com RHawkins@earthlink.net

rcraig@jcsd.us

robertadeloach1@gmail.com

robneu1@yahoo.com

rtock@jcsd.us rwagner@wbecorp.com rmatta@fontana.org roger.florio@ge.com Roger Han Ron Craig

Ron LaBrucherie, Jr. Rosemary Hoerning

Ryan Shaw Sandra S. Rose Sarah Kerr Sarah Schneider Scott Burton

Scott Burton
Scott Runyan
Scott Slater
Shaun Stone
Sheri Rojo
Sonya Barber
Sonya Bloodworth
Sophie Akins

Stella Gasca Stephanie Riley Steve Nix

Steve Riboli Steven J. Elie Steven J. Elie Suki Chhokar

Susan Collet
Sylvie Lee
Tara Rolfe, PG
Taya Victorino
Teri Layton
Terry Catlin

Tim Barr (tbarr@wmwd.com)

Todd Corbin Todd Minten Tom Crowley Tom Cruikshank

Tom Cruikshank
Tom Harder
Tom Haughey
Tom O'Neill

Tom Thomas Toni Medel

Ursula Stuter Van Jew

Vicki Hahn Vicky Rodriguez Vivian Castro W. C. "Bill" Kruger Willian Urena roger\_han@praxair.com ronc@mbakerintl.com ronLaBrucherie@gmail.com

rhoerning@ci.upland.ca.us rshaw@ci.ontario.ca.us directorrose@mvwd.org skerr@ci.ontario.ca.us sarah.schneider@amec.com sburton@ci.ontario.ca.us

srunyan@cc.sbcounty.gov sslater@bhfs.com sstone@ieua.org smrojo@aol.com sbarber@ci.upland.ca.us

sbloodworth@wmwd.com Sophie.Akins@cc.sbcounty.gov sgasca@ci.ontario.ca.us

sriley@ieua.org snix@chinohills.org

steve.riboli@sanantoniowinery.com

selie@ieua.org s.elie@mpglaw.com schhokar@sdcwa.org scollett@jcsd.us slee@ieua.org

TRolfe@weiwater.com tayav@cvwdwater.com tlayton@sawaterco.com tlcatlin@wfajpa.org tbarr@wmwd.com tcorbin@jcsd.us

tminten@chinodesalter.org

tcrowley@wvwd.org

tcruikshank@spacecenterinc.com tharder@thomashardercompany.com

tom@haugheyinsurance.com toneill@ci.ontario.ca.us tthomas@insuranceinc.com

mmedel@rbf.com

ursula.stuter@cdcr.ca.gov

vjew@mvwd.org vhahn@tvmwd.com vrodrigu@ci.ontario.ca.us VCastro@cbwcd.org citycouncil@chinohills.org WURENA@ANGELICA.COM